



**CITY COUNCIL MEETING  
GLADSTONE, MISSOURI  
MONDAY, MARCH 14, 2022**

The City Council will meet in a Closed Executive Session at 5:00 pm Monday, March 14, 2022, Gladstone City Hall, 7010 North Holmes, Gladstone, Missouri. The Closed Executive Session is closed pursuant to RSMO. Open Meeting Act Exemption 610.021(1) for Litigation and Confidential or Privileged Communications with Legal Counsel, 610.021(2) Real Estate, 610.021(3) Personnel, and 610.021(9) Employee Groups.

**OPEN STUDY SESSION: 6:00 PM**

- 1. American Rescue Plan Act (ARPA)-** Proposed allocation for ARPA funds will be discussed. (City Council Chambers)
- 2. Comprehensive Plan-** Representatives from Shockey Consulting will make a presentation in the City Hall Conference Rooms.

**REGULAR MEETING: 7:30 PM**

**TENTATIVE AGENDA**

- 1. Meeting Called to Order.**
- 2. Roll Call.**
- 3. Pledge of Allegiance to the Flag of the United States of America.**

- 4. Approval of the Agenda.**
- 5. Approval of the February 28, 2022, Closed City Council Meeting Minutes.**
- 6. Approval of the February 28, 2022, Regular City Council Meeting Minutes.**
- 7. Communications from the Audience:** *Members of the public are invited to speak about any topic not listed on the agenda. While speaking, please state your name and address for the record and limit comments to 5 minutes.*
- 8. Communications from the City Council.**
- 9. Communications from the City Manager.**

## **10. CONSENT AGENDA**

### **CONSIDER SPECIAL EVENT PERMITS:**

Disc Golf Tournament at Hobby Hill Park East hosted by Good Shepherd Church, Saturday, April 2, 2022 from 9:00 am to 2:00 pm.

Easter Worship Service at Oak Grove Park hosted by Good Shepherd Church on Sunday, April 17, 2022 from 7:00 am to 2:00 pm.

Gladstone Farmers Market at the Atkins-Johnson Farm and Museum, Saturdays from May to October 2022 from 8:00 am to 1:00 pm.

Patient Appreciation Day at Oak Grove Park sponsored by Dr. Kavanaugh, Saturday, June 11, 2022 from 12:00 pm to 4:00 pm.

Club North Swimming at the Community Center and Linden Square, Saturday, April 9, 2022, from 3:00 pm to 7:00 pm.

Big Shoal Heritage Area Farm at the Atkins-Johnson Farm and Museum. February 2, 2022 through November 1, 2022.

## **REGULAR AGENDA**

**11. FIRST READING BILL NO. 22-13** An Ordinance authorizing execution of an Intergovernmental Agreement between the City of Gladstone, Missouri and Clay County, Missouri relating to confinement of prisoners.

**12. Other Business.**

**13. Adjournment.**

Representatives of the News Media may obtain copies of this notice by contacting:  
Becky Jarrett, Deputy City Clerk      Date: 3/10/22  
City of Gladstone      Posted at 1:30 pm  
7010 North Holmes  
Gladstone, MO 64118  
816-423-4100



## *Department of General Administration*

### *Memorandum SCW22-06*

**TO:** Mayor and City Council

**FROM:** Scott Wingerson, City Manager

**DATE:** March 8, 2022

**SUBJECT:** Discussion Topics

- Use of ARPA Funds
- Police HQ Funding

Mayor and City Council,

The purpose of this memorandum is two-fold. First is to propose major uses for ARPA (American Recovery Plan Act) funds. The second is to discuss a funding scenario for completion of improvements related to the Gladstone Police HQ and City Hall renovation projects. Because the two subjects are intertwined, they are presented together for increased clarity.

#### **Proposed Uses for ARPA Funds**

The City has received approximately half of our ARPA allocation. The second half is anticipated to be received later this year. The total amount expected is \$5.5 million. Please see the companion memorandum from Finance Director Accurso which discusses the history and allowable uses of ARPA Funds.

The staff priorities in terms of proposing use of ARPA Funds include:

- Replacing lost revenue at the Community Center.
- Focus on one time only expenditures.
- Use funds for the betterment of the community.
- Maximize funds where possible by matching other sources or existing programs.

**Community Center:** The Community Center operation was the hardest hit by the pandemic with lost revenue of approximately \$1,500,000. If approved by the City Council, this allocation

would be drawn down throughout the grant performance period to reimburse easily identifiable fixed costs (such as janitorial, chemicals, utilities, etc.), that are associated with the CCPT Fund.

**City Hall Interior:** Due to the desired increase in scope related to the exterior of City Hall, funding is necessary to enhance the public areas of City Hall, specifically the Council Chambers, lobby, and customer service counters. \$1,000,000 is requested. This project is related to necessary pandemic and security improvements.

**Police HQ:** Construction costs have escalated dramatically since the start of the design. \$600,000 is requested.

**Sidewalks and Streets:** Sidewalk use increased during the pandemic. \$600,000 is requested to support the repair of existing sidewalks throughout the community. Additionally, \$600,000 is requested to enhance the annual street resurfacing project.

**Parks:** \$500,000 is requested to support the replacement of playground equipment, netting, and fall surface at the Happy Rock Softball complex. The balance of funds will be used to support additional trail widening. \$400,000 is requested to replace both shelters at Oak Grove Park.

**Grants:** Neighborhood organizations suffered during the pandemic and are having a difficult time restarting. Details of this program have not been developed, but staff is envisioning small dollar grants for things like block parties, clean-ups, common area enhancements, and similar activities. Again, the details have not been developed but staff envisions a small storefront improvement program to freshen up small businesses that may have cut back during the pandemic. A total of \$200,000 is requested.

**Clay County ARPA Request:** With concurrence of the City Council, the following projects will be submitted to Clay County for consideration.

**Co-Located Dispatch:** This project involves the co-location of communication officers from Clay County, Liberty, and Gladstone to a largely self-sufficient, state of the art, facility located in the Gladstone Police HQ. \$1,000,000 will be proposed.

**Water Main Replacements:** The City Council has focused on watermain replacements for the last few years. \$800,000 would be requested to match \$800,000 from the City to enhance that program.

A summary of these proposed projects is included as attachment I.

The remainder of this memorandum will outline a proposed funding option for completion of the Police HQ project.

The original all-inclusive budget for the project is \$11,175,000. Two factors have impacted the budget: added scope and construction escalation.

In terms of added scope it is desired to pursue the Co-located dispatch project (\$500,000) and enhance the exterior of City Hall (\$1,100,000). These scope additions equal approximately 11% of the project. The project team planned 5% construction costs impacts this project and requires an additional \$1,350,000 or about 9% of the project.

A proposed funding scenario is contained in attachment II. This funding scenario will be detailed during the scheduled study session.

Thank you to the Leadership Team for inputting on the use of ARPA Funds and to the City Council for considering these projects. If you should have any questions or desire additional information, please advise.

## Attachment I

### City ARPA Proposal

|   |                   |
|---|-------------------|
| Community Center                        | \$1,500,000       |
| City Hall Interior                      | \$1,000,000       |
| Police HQ                               | \$ 600,000        |
| Sidewalk Repair                         | \$ 600,000        |
| Mill and Overlay                        | \$ 600,000        |
| Happy Rock Park                         | \$ 500,000        |
| Oak Grove Park Shelter                  | \$ 400,000        |
| Neighborhood Grants                     | \$ 100,000        |
| Business Grants                         | \$ 100,000        |
| Misc. Admin (audit, compliance, etc...) | <u>\$ 100,000</u> |
| Total                                   | \$5,500,000       |

### Clay County ARPA Request

|                          |                   |
|--------------------------|-------------------|
| Co-located Dispatch      | \$1,000,000       |
| Construction (\$500,000) |                   |
| Equipment (\$500,000)    |                   |
| Watermain Replacement    | <u>\$ 800,000</u> |
| (\$800,000 City match)   |                   |
| Total                    | \$1,800,000       |

## Attachment II

|                         |                     |     |
|-------------------------|---------------------|-----|
| Base Budget             | \$11,175,000        |     |
| Added Scope             |                     | 11% |
| Co-located Dispatch     | \$ 500,000          |     |
| Exterior City Hall      | \$ 1,100,000        |     |
| Project Escalation      | <u>\$ 1,350,000</u> | 9%  |
| Proposed Revised Budget | \$14,125,000        |     |

### Funding Proposal

|                      |                   |
|----------------------|-------------------|
| 2021 COP             | \$11,175,000      |
| 2021 COP Reserve     | \$ 750,000        |
| 2021 COP (City Hall) | \$ 1,100,000      |
| County ARPA          | \$ 500,000        |
| City ARPA            | <u>\$ 600,000</u> |
| Total                | \$14,125,000      |





## ***Department of Finance Memorandum***

**DATE:** March 9, 2022

**TO:** Scott Wingerson- City Manager

**FROM:** Dominic Accurso – Director of Finance

**RE:** **American Rescue Plan Act (ARPA) and Coronavirus State and Local Fiscal Recovery Funds (SLFRF)**

The COVID-19 pandemic has had a major impact on every aspect of life. To mitigate the effects of the pandemic, the federal government passed the American Rescue Plan Act. The act authorized nearly \$2 trillion in aid including aid to state and local governments.

For the City Council goal setting retreat, staff submitted a memo and presentation from the National League of Cities based on available guidance at that time. Staff participated in several webinars and had multiple conversations with other entities and consultants about what actions should be taken and the timing of these actions. The consensus was to take a conservative approach, listen, discuss, plan, and wait for final guidance. The U.S. Treasury issued final guidance in January that will go into effect April 1<sup>st</sup> of this year. The following memo will recap a brief description of ARPA/SLFRF funding, allowable uses of funds, and some compliance requirements.

### **Funding**

In March of 2021, the American Rescue Plan Act was signed into law. The Act provided \$1.9 trillion in federal relief/stimulus, including a \$350 billion allocation to state, local, and tribal governments. Total SLFRF funds awarded to the City amount to \$5.5 million. Funds will be disbursed in two allocations or tranches by the State of Missouri. The first tranche was received in late August in the amount of \$2,773,441.79. The second tranche of equal amount will be received about twelve months later in 2022. All funds must be obligated by December 31, 2024 and spent by December 31, 2026.

## Guidance

### U.S. Department of Treasury

The Treasury issued preliminary guidance on the funding in early 2021 as well as a list of Frequently Asked Questions. Guidance for SLFRF funds was finalized in January of 2022 and the final rule will go into effect on April 1, 2022.

According to guidance, the intention of the funds are, “To provide support to state, local, and tribal governments (together, recipients) in responding to the impact of COVID-19 and in their efforts to contain COVID-19 on their communities, residents and businesses. The Fiscal Recovery Funds build on and expand the support provided to these governments over the last year, including through the Coronavirus Relief Fund (CRF).”

Guidance does specifically define two types of uses that are ineligible are:

- a. Depositing funds into any pension fund
- b. Directly or indirectly offsetting a reduction in the net tax revenue resulting from a change in law, regulation , or administrative interpretation

A key change in the final guidance has to do with the calculation of lost revenue. The final rule allows recipients to choose between a “standard allowance” of \$10 million in lost revenue or recipients can use the prescribed revenue loss calculation. Staff is recommending the City exercise the \$10 million revenue loss option. This is expected to give the City Council and staff an extremely broad latitude of project possibilities.

## Compliance

The complete draw down of ARPA funding will be an available option to the City by choosing the standard allowance of \$10 million to spend on government services. However, these expenditures will be subject to single audit and compliance with 2 CFR 200.102 of the Uniform Guidance and related regulations.

- a. **Purchasing** - For the most part, the City’s purchasing policy is more restrictive than what is required for compliance with federal expenditures. In addition to the purchasing policy, businesses must be checked for suspension or debarment of receiving federal funds. Contracts and expenditures that require a RFP will be required to be solicited to minority and female owned businesses. Local preference is also not allowed under 2 CFR 200.
- b. **Reporting** – Treasury has added additional quarterly expenditure reporting requirements for the use of ARPA funds.

- c. **Subrecipient Monitoring** – Funding awarded to entities will have an element of additional monitoring to ensure funds were used correctly. For example with CARES Act funding, the City allocated a portion of funding for small business grants. Staff will have to document and monitor that the funds are used for the stated purpose.

### **Conclusion**

ARPA guidance from the U.S. Department of Treasury has been finalized. Staff has had several conversations with professional organizations such as the National League of Cities, BKD, and Baker Tilly, as well as other state and local governments to assist in maximizing the impact of the City's use of the funding. All projects will have to be compliant with both Treasury and Office of Management and Budget (OMB) guidance. Staff believes that the uses outlined in the City Manager's memo are allowable and staff will be able to put internal controls in place to ensure compliance. If you have any questions, please feel free to contact me at your convenience.



***Department of Community Development  
Memorandum ASG 22-01***

**DATE:** March 8, 2022

**TO:** Scott Wingerson, City Manager

**FROM:** Austin Greer, Community Development Director & Asst. To The City Manager

**SUBJECT:** Comprehensive Plan – Shockey Consulting & City Council Meeting #1

In 2021, Shockey Consulting was chosen to lead the Comprehensive Plan project on behalf of the city. For the past couple of months, Shockey Consulting has been working closely with City Staff and the Advisory Committee to gather information and demographics to better understand the city and residents of Gladstone.

On Monday, February 22<sup>nd</sup> Shockey Consulting and city staff held the first Advisory Committee meeting comprised of Planning Commissioners and a few additional residents, faith leaders, and business owners. During this meeting the Advisory Committee provided feedback on goals and trend prioritization.

On Monday, March 14<sup>th</sup> Shockey Consulting will facilitate a similar meeting with City Council in order to garner feedback on the City Council's goals, prioritization, and those impacts on Gladstone. In this meeting, Shockey will provide a high-level overview of the feedback provided by the Advisory Committee in their first meeting on February 22<sup>nd</sup>.

**Meeting Purpose:**

- Build on the input provided by the Advisory Committee (February 22, 2022) to establish a vision for the Comprehensive Plan and identify goals based on trend prioritization and their impacts on Gladstone.
- Evaluate the Elected Officials and City Staff pre-workshop survey results related to city operations, critical issues, and S.W.O.T.

Thank you.



## City Council Meeting 1

**Date:** Monday, March 14, 2022

**Time:** 6:15 p.m. to 7:30 p.m.

**Location:** Gladstone City Hall, Conference Rooms N/S

**Meeting Purpose:**

- Build on the input provided by the Advisory Committee (February 22, 2022) to establish a vision for the Comprehensive Plan and identify goals based on trend prioritization and their impacts to Gladstone.
- Evaluate the Elected Officials and City Staff pre-workshop survey results related to City operations, critical issues, and S.W.O.T.

## AGENDA

|           |   |                                       |
|-----------|---|---------------------------------------|
| 6:15 p.m. | Welcome   | Scott Wingerson, City Manager         |
| 6:17 p.m. | Introductions   | Tyler Waldorf,<br>Shockey Consulting  |
| 6:20 p.m. | General Overview of Purpose,<br>Process, & Engagement | Tyler Waldorf                         |
| 6:30 p.m. | Overview of Issues Survey                             | Tyler Waldorf                         |
| 6:35 p.m. | Future Thinking &<br>Draft Vision Discussion          | Sheila Shockey,<br>Shockey Consulting |
| 7:00 p.m. | Trend Evaluation &<br>Goal Identification             | Tyler Waldorf                         |
| 7:25 p.m. | Questions & Next Steps                                | Tyler Waldorf                         |
| 7:30 p.m. | Adjourn   |                                       |



**City of Gladstone, MO  
Comprehensive Plan  
Advisory Committee  
Trend Sort Activity Results - February 22, 2022**

**Trend Sort Activity Tally**

| Trend Card    | Trend Topic   | Low Probability / Low Impact | Low Probability / High Impact | High Probability / Low Impact | High Probability / High Impact |
|---------------|---|------------------------------|-------------------------------|-------------------------------|--------------------------------|
| Trend Card 1  | Racial & Ethnic Diversity                                   | 1                            |                               |                               | 3                              |
| Trend Card 2  | Planning for Generations                                    | 2                            |                               | 1                             | 1                              |
| Trend Card 3  | Housing Choice & Affordability                              | 1                            |                               |                               | 3                              |
| Trend Card 4  | Net Climate Migration / Population Growth                   | 2                            |                               |                               | 2                              |
| Trend Card 5  | Healthy People & Lifestyles                                 |                              |                               | 1                             | 3                              |
| Trend Card 6  | Inclusive & Multigenerational Leisure Options               |                              |                               |                               | 4                              |
| Trend Card 7  | Demand for Authentic Experiences                            | 2                            |                               |                               | 2                              |
| Trend Card 8  | Changes in Transportation                                   |                              | 1                             | 1                             | 2                              |
| Trend Card 9  | Work From Home & Transportation                             | 2                            |                               | 2                             |                                |
| Trend Card 10 | Economic Restructuring / Retail Is Not Dead - It's Evolving |                              |                               | 1                             | 3                              |
| Trend Card 11 | Smart Cities: Infrastructure & Technology                   |                              | 1                             | 2                             | 1                              |
| Trend Card 12 | Electric Vehicles & Net-Zero Emissions                      | 1                            |                               | 1                             | 2                              |
| Trend Card 13 | Aging Infrastructure & Rising Construction Costs            |                              |                               | 1                             | 3                              |
| Trend Card 14 | Security & Safety   | 1                            |                               |                               | 3                              |
| Trend Card 15 | Declining Life Expectancy & Health Equity                   | 1                            | 1                             |                               | 2                              |
| Trend Card 16 | Artificial Intelligence, Robotics, Automation               |                              | 2                             | 1                             | 1                              |
| Trend Card 17 | Supply Chain Security                                       | 1                            | 1                             |                               | 2                              |
| Trend Card 18 | Changing Educational Needs & Lifelong Learning              |                              | 2                             |                               | 2                              |

|  |  |
|--|--|
|  | HIGH PRIORITY - Trend is considered a top priority for you and your community.     |
|  | MEDIUM PRIORITY - Include these trends in your work, but they won't be crucial.    |
|  | LOW PRIORITY - Keep on watching these trends or signals and learn more about them. |
|  | NOT A PRIORITY - It's okay to dismiss these trends.                                |
|  | Tie Vote   |

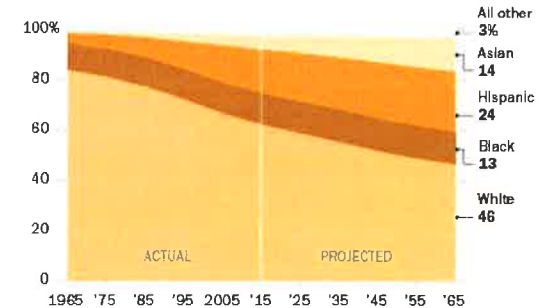
## Racial & Ethnic Diversity

### Whites will no longer be the majority by 2045

- US minority population is 30% today and will exceed 50% by 2045.
- Latinx & Asian populations will triple in the US
- 1 million immigrants per year over the next 40 years will move to the US - the preferred destination for educated, skilled migrants.
- By 2050, 40 percent of children under the age of 5 will be Latinx - today that number is 5%.

### The changing face of America, 1965–2065

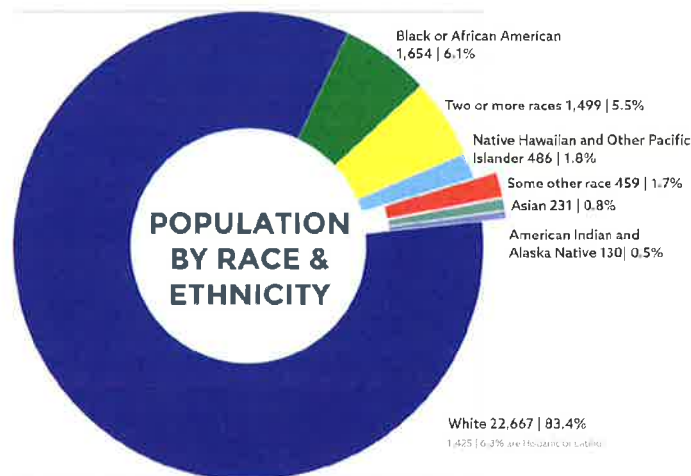
% of the total population



Note: Whites, blacks and Asians include only single-race non-Hispanics; Asians include Pacific Islanders. Hispanics can be of any race.  
Source: Pew Research Center 2015 report, "Modern Immigration Wave Brings 59 Million to US, Driving Population Growth and Change Through 2065"

PEW RESEARCH CENTER

## Snapshot: Gladstone Demographics



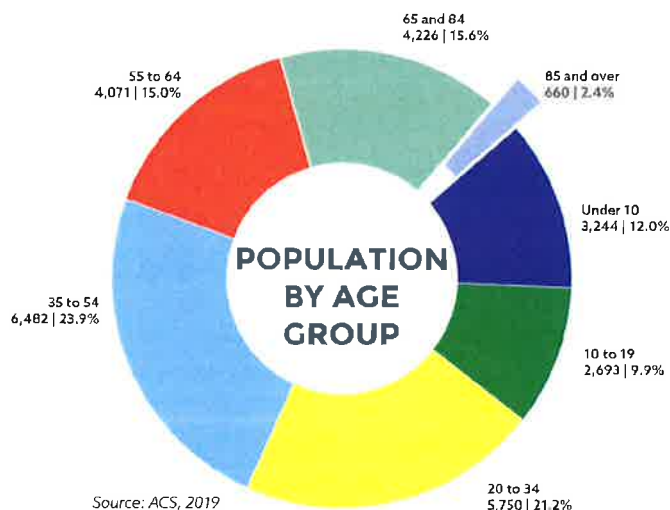
Source: ACS, 2019

## Planning for Generations

**How does what we know about each generation impact how we plan our community?**

|                                      | AGE RANGE BY YEAR |       |       |        |        |
|--------------------------------------|-------------------|-------|-------|--------|--------|
|                                      | 2020              | 2025  | 2040  | 2050   | 2060   |
| Silent Generation (Born before 1945) | 75+               | 80+   | 95+   | 105+   |        |
| Baby Boomers (Born 1945 - 1965)      | 55-75             | 60-79 | 75-94 | 85-104 | 95-115 |
| Gen X (Born 1965-1980)               | 40-54             | 45-59 | 60-74 | 70-84  | 80-94  |
| Gen Y (Born 1981 - 1996)             | 24-40             | 29-45 | 44-59 | 54-69  | 64-79  |
| Gen Z (Born 1996 -2010)              | 10-23             | 15-28 | 30-43 | 40-53  | 50-63  |
| Alpha (Born after 2010)              | 0-9               | 0-14  | 15-29 | 25-39  | 35-49  |

## Snapshot: Gladstone Demographics





## Housing Choice & Affordability

- Affordability and lifestyle changes will drive people to different types of housing.
- The American Dream of owning a home will be out of reach for many and not desirable for others.
- Demand in need for multigenerational housing will grow.
- More people will find housing less affordable. Increasing interest rates, supply chain issues driving up costs, inflation, labor shortages in construction trades will impact costs.
- Debt will make home ownership more difficult.

Cost-burdened is described as spending 30% or more of monthly income on housing

Gladstone **23%** Clay County **32.5%**

OF PEOPLE ARE  
COST-BURDENED

Source: Center for Neighborhood Technology, 2018

100  
IS U.S. AVG.  
COST OF  
LIVING



MEDIAN VALUE  
Source: ACS, 2019



GLADSTONE  
**\$144,400**

CLAY COUNTY  
**\$174,900**

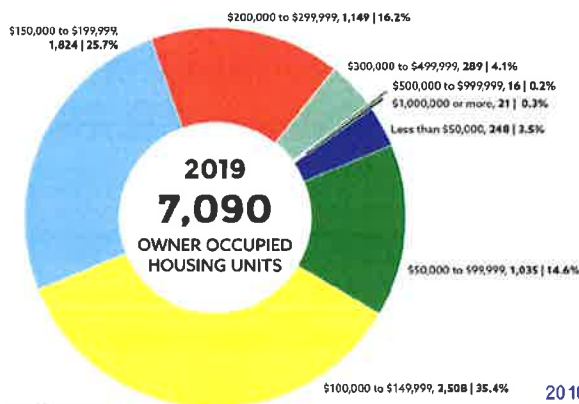
KANSAS CITY  
METRO AREA  
**\$183,300**

MISSOURI  
**\$157,200**

### Median Home Value In Gladstone 2010 - 2019



## Gladstone Housing Choice & Affordability

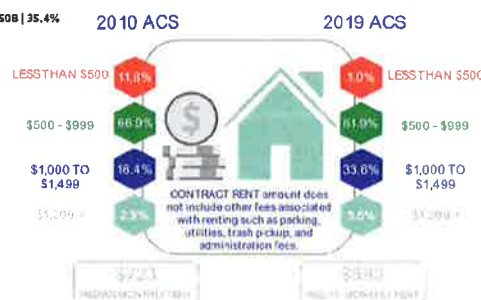


### Housing Units By Structure

| 2010 ACS                   |                     | 2019 ACS                   |                     |
|----------------------------|---------------------|----------------------------|---------------------|
| TOTAL HOUSING UNITS 11,616 |                     | TOTAL HOUSING UNITS 12,207 |                     |
|                            | Single-Family       |                            | Single-Family       |
|                            | Detached            |                            | Detached            |
| 71.0%                      | 8,251               | 65.4%                      | 7,983               |
| 8.7%                       | 1,015               | 5.7%                       | 699                 |
|                            | Multi-Family        |                            | Multi-Family        |
|                            | 2 units             |                            | 2 units             |
| 0.7%                       | 78                  | 2.3%                       | 284                 |
| 5.0%                       | 581                 | 4.1%                       | 500                 |
| 7.7%                       | 898                 | 7.8%                       | 956                 |
| 4.2%                       | 486                 | 7.5%                       | 914                 |
| 1.9%                       | 221                 | 6.1%                       | 742                 |
|                            | Mobile Homes        |                            | Mobile Homes        |
|                            | Boat, RV, Van, Etc. |                            | Boat, RV, Van, Etc. |
| 0.7%                       | 75                  | 0.9%                       | 111                 |
| 0.1%                       | 11                  | 0.1%                       | 18                  |

Source: ACS, 2010 and 2019

### Gross Rent



Source: ACS, 2010 and 2019


# How Much of the Regional Population Growth Can Gladstone Capture?

| Gladstone, MO            |         |         |         |  | KC Region         |         |         |         |  |
|--------------------------|---------|---------|---------|--|-------------------|---------|---------|---------|--|
| Population change        |         |         |         |  | Population change |         |         |         |  |
| 2010-20                  | 2020-30 | 2030-40 | 2010-40 |  | 2010-20           | 2020-30 | 2030-40 | 2010-40 |  |
| 1,669                    | 1,780   | 2,188   | 5,637   |  | 202,011           | 198,596 | 196,339 | 596,946 |  |
| Household change         |         |         |         |  | Household change  |         |         |         |  |
| 2010-20                  | 2020-30 | 2030-40 | 2010-40 |  | 2010-20           | 2020-30 | 2030-40 | 2010-40 |  |
| 815                      | 860     | 1,024   | 2,699   |  | 90,599            | 87,627  | 86,554  | 264,779 |  |
| Employment change        |         |         |         |  | Employment change |         |         |         |  |
| 2010-20                  | 2020-30 | 2030-40 | 2010-40 |  | 2010-20           | 2020-30 | 2030-40 | 2010-40 |  |
| 430                      | 581     | 1,291   | 2,302   |  | 120,082           | 111,994 | 90,098  | 322,175 |  |
| MARC Long-Range Forecast |         |         |         |  |                   |         |         |         |  |

# Net Climate Migration to KC Region

Impacts population shifts, housing needs, resources, employment

## Climate Outlook



Midwest Temperature Change  
By mid-century

**20+** more days  
Over **95** degrees  
Concentrated rainfall events  
Increased length of consecutive dry days in summer

Source: Mid-America Regional Council (MARC), Climate Outlook

Weather Channel report ranks Kansas City Region **5th** in the **Top 25** list of U.S. cities to be most impacted by climate change

Source: The Weather Channel Climate Distribution Index

## Healthy People & Lifestyles

- Being healthy as part of everyday life is a trend.
- People use trails, bikes, and walk to work and shopping.

PATRONS  
**7,229**  
MEMBERSHIPS  
**13,751**  
REVENUE  
**\$700,225**

**2021 COMMUNITY CENTER  
AND TOTAL REVENUE**

Source: Gladstone Parks & Recreation, 2021



Source: AARP Livability Index, 2018

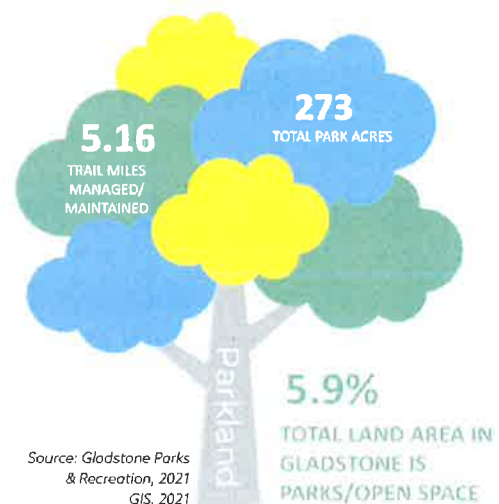
## Healthy Living Spending Time Outdoors



Source: Gladstone Parks & Recreation; Clay County, Mo Parks & Recreation, 2021



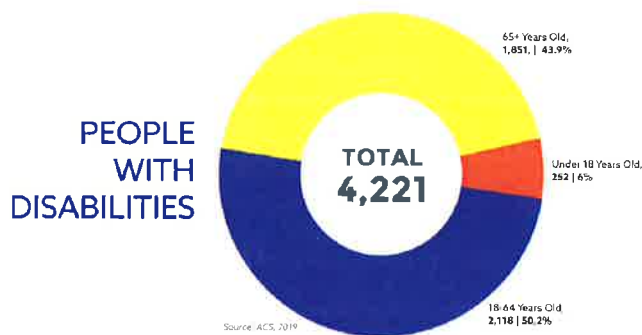
Source: i-Tree Canopy, 2022



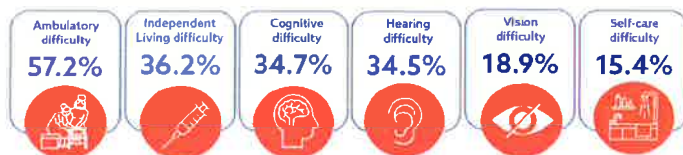
Source: Gladstone Parks  
& Recreation, 2021  
GIS, 2021

## Inclusive & Multigenerational Leisure Options

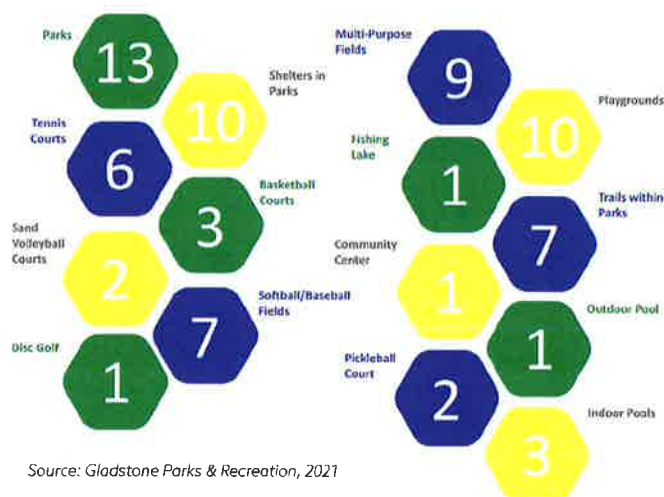
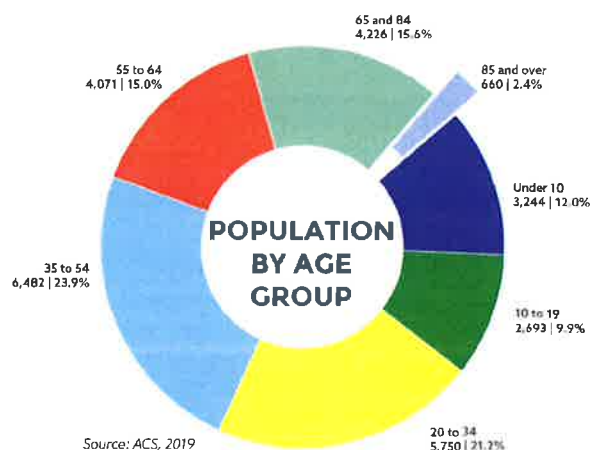
- Multigenerational programs and facilities are in demand. Active grandparents like to get in there and play with their grandchildren.
- All inclusive facilities and programs allow people with varying physical and mental abilities to enjoy parks and recreation services and facilities.



TYPE OF DISABILITIES OF PEOPLE LIVING IN GLADSTONE



## Gladstone Leisure Options



# Demand for Authentic Experiences

- Creating quality places for locals and daily livability increases property values and tourism dollars.
- Gen Z and Millennials like to travel and spend money on experiences over things, this lends itself to opportunities within the tourism and hospitality market to match those desires. They go on trips 2-3 times per year.
- They are looking for curated authentic experiences as told and designed by locals.



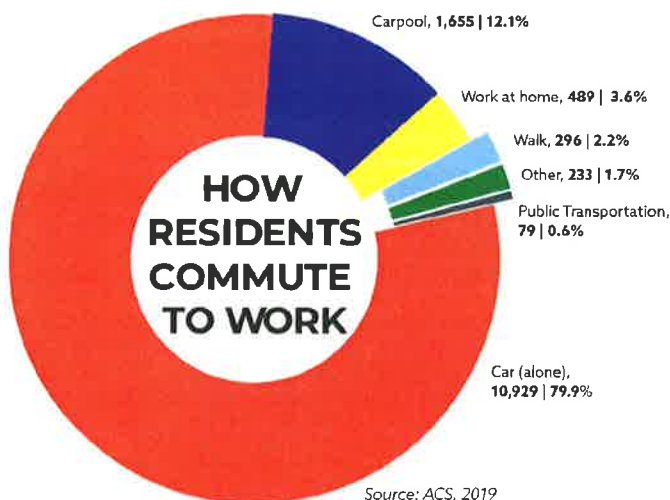
## Changes in Transportation

- Increase demand for public transportation options
- Autonomous vehicles
  - An estimated 43% (\$3 trillion) of autonomous vehicle use will come from business use cases.
  - Fully autonomous vehicles are expected to revolutionize freight delivery and the transportation industry.
- Ride-hailing services, especially where short trips are common and in demand
- Micro-mobility options like e-scooters, golf carts, bike share programs, etc.

### Drivers:

- The cost burden of owning and maintaining a vehicle
- A desire to improve mental and emotional health by reducing stress associated with commuting and the loss of hours of personal productivity
- The need to improve physical fitness through increased walking and biking
- The high demand for transportation modes that decrease environmental impact

## Gladstone Transportation Options



### AARP Livability Index Score



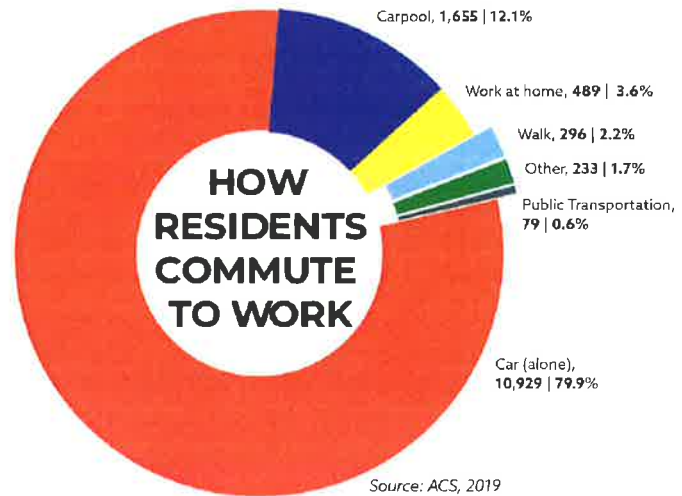
The livability score rates the overall livability of Gladstone from 0 - 100. It's based on the average score of seven categories - housing, neighborhood, transportation, environment, health, engagement, and opportunity. Scoring measurements begins at the neighborhood level and outward to the state level.





## Work From Home and Transportation

- The COVID-19 pandemic forced many to start working from home, a trend that will likely continue post-pandemic. Working from home increases the day-time population and the number of people needing to access local services and amenities.



HOUSEHOLDS IN  
GLADSTONE SPEND  
**\$12,513**  
ON TRANSPORTATION  
COSTS EVERY YEAR

AVERAGE \$0.60 PER MILE  
UBER Ranges \$1.29 - \$2.00  
base fare per mile

Source: Center for Neighborhood  
Technology, 2018

**20,915**

AVG HOUSEHOLD  
VMT (VEHICLE MILES  
TRAVELED)

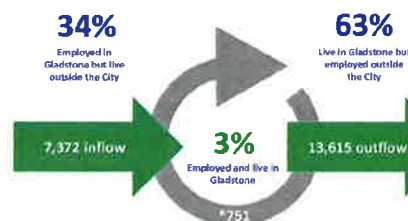
Source: Center for Neighborhood  
Technology, 2018

**2**  
cars per  
household

National Average: 2 cars per household

Source: Center for Neighborhood Technology, 2018

### Employment Inflow & Outflow



Source: U.S. Census Bureau, OnTheMap, 2019

### Mean Travel Time

GLADSTONE MEAN TRAVEL TIME TO  
WORK  
**23.3 MINS**  
NATIONAL AVERAGE IS  
**26.9 MINS**

### WHERE THE GLADSTONE WORKFORCE LIVES BY COUNTY



| County (Top Ten)    | # of Workforce | % of Workforce |
|---------------------|----------------|----------------|
| 1. Clay County      | 3,209          | 30.5%          |
| 2. Jackson County   | 1,736          | 21.4%          |
| 3. Platte County    | 848            | 10.4%          |
| 4. Johnson County   | 317            | 3.3%           |
| 5. Wyandotte County | 215            | 2.8%           |
| 6. St. Louis County | 197            | 2.4%           |
| 7. St. Louis City   | 165            | 1.8%           |
| 8. Cass County      | 125            | 1.3%           |
| 9. Buchanan County  | 104            | 1.3%           |
| 10. Clinton County  | 68             | 0.8%           |
| All Other Counties  | 5,165          | 58.4%          |
| Total Workforce     | 8,123          | 100%           |

### WHERE RESIDENTS ARE LEAVING TO WORK BY COUNTY



| County (Top Ten)    | # of Workforce | % of Workforce |
|---------------------|----------------|----------------|
| 1. Jackson County   | 4,487          | 31.2%          |
| 2. Clay County      | 4,232          | 28.5%          |
| 3. Platte County    | 1,755          | 12.2%          |
| 4. Johnson County   | 1,318          | 9.3%           |
| 5. Wyandotte County | 833            | 5.8%           |
| 6. Buchanan County  | 249            | 1.8%           |
| 7. St. Louis County | 199            | 1.4%           |
| 8. Cass County      | 166            | 0.7%           |
| 9. Greene County    | 92             | 0.6%           |
| 10. Boone County    | 77             | 0.5%           |
| All Other Counties  | 3,851          | 12.8%          |
| Total Workforce     | 14,345         | 100%           |

The U.S. Census Bureau maps the Longitudinal Employer-Household Dynamics Origin-Destination Employment Statistics (LODES), describing geographic patterns of jobs by their employment locations and residential locations, and the connection between.

Source: U.S. Census Bureau, OnTheMap, 2019

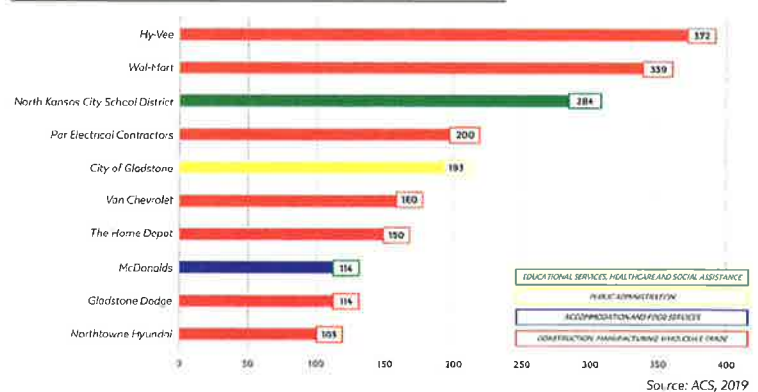
## Economic Restructuring

- The digitalization of everything, including automation and related developments, has spurred a major restructuring of the economy over the last several years.
- The COVID-19 pandemic accelerated this trend.
- In addition, a new emphasis on equity and inclusion requires new approaches, processes, skills, and systems.
- New forms of employment, new business models, and new priorities for economic land uses are just some of the trends that are advancing these larger changes

## Retail Is Not Dead – It’s Evolving

- Online shopping is expanding
- Big box retail is integrating both online ordering and in-store pick-up – “Click & Mortar”
- In-store experiences sharable across social media will grow retail – “Showrooming”
- Gen Z and Baby Boomers seek authentic, local shops

Major Employers in Gladstone





# Smart Cities: Infrastructure & Technology

- Cities are incorporating information and communication technologies to enhance the quality and performance of services such as energy, transportation, traffic flow, broadband, and utilities in order to reduce resource consumption, waste, and overall costs.
- New infrastructure bill will have great impact on communities across the country
  - Expansion of high-speed internet
  - Road and bridge improvements
  - Rail expansion

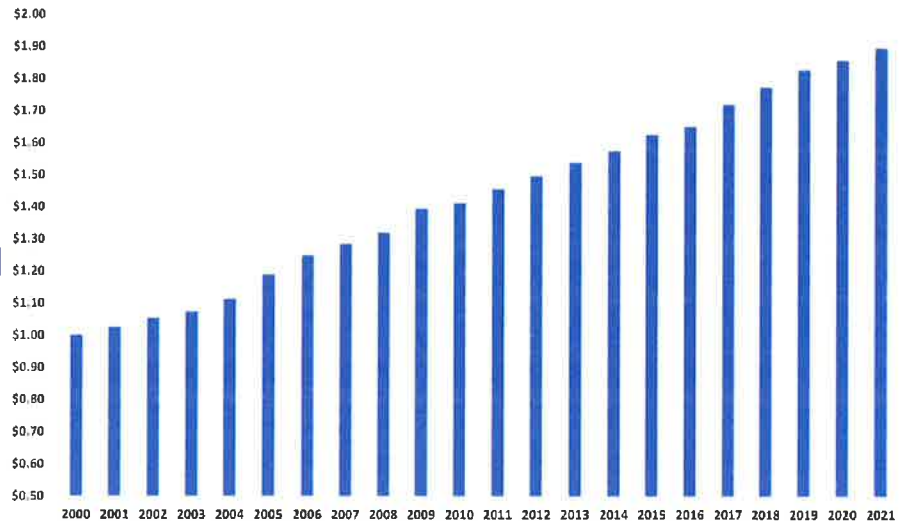
# Electric Vehicles & Net-Zero Emissions

- **Electric vehicles** As of 2020, Americans owned nearly 1.8 million electric vehicles (EVs), more than three times as many as they owned in 2016. EVs are projected to grow at a rapid pace in the next three decades, and several major automakers plan to electrify their entire offerings in the next 10–15 years. Recent improvements in battery technology make the transition from fossil fuel-powered vehicles to electric vehicles more attractive and affordable. If the electricity is renewably sourced, the transition to electric vehicles can reduce greenhouse gas emissions.
- **Holistic energy planning** is needed so that e-mobility can achieve the goal of net-zero emissions. Additionally, planners need to think smartly about accommodating EV-related infrastructure, such as charging stations, in their cities and communities. With \$7.5 billion in funding allocated to EV charging stations and infrastructure in the new infrastructure bill, the demand and requirement to accommodate EV infrastructure in plans and policies is crucial moving forward. Moreover, the equitable distribution of such infrastructure is critical.

## Aging Infrastructure & Rising Construction Costs

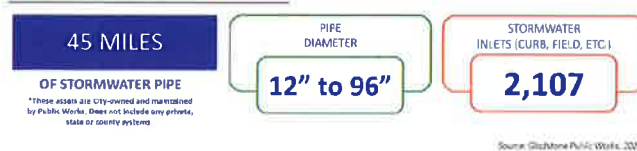
- The cost of infrastructure maintenance and reconstruction is increasing due to labor shortages, inflation, supply chain issues, and increasing cost of materials overall.

\$1 of Infrastructure in 2000 Now Costs...



## Gladstone Infrastructure

### Stormwater



### Water



### Wastewater



### Streets and Traffic



### PAVEMENT CONDITION INDEX TOTALS BY CATEGORY



# Security & Safety

- Nationally, violent crime is on the rise.
- Technological advances will help improve the safety of the public but will also put it at greater risk.
- Demilitarizing of police departments and racial justice will impact how community's provide public safety services.
- Balancing civil liberties and protection will continue to be a challenge.

## Declining Life Expectancy & Health Equity

- Health is an equity issue in the U.S.
- The COVID-19 pandemic has only further exacerbated them.
- The increase in mental health issues has elevated.
- The built environment being a major social determinant of health, planners play an important role in improving the health and overall well-being of people.
- Quality access to healthcare is another factor that influences human longevity.



### Nearby Major Health Care Providers

North Kansas City Hospital (6.9 miles)  
 St. Lukes North (7.2 miles)  
 Liberty Hospital (11.4 miles)

### Health Care Coverage

|           | Population With Health Insurance | Population With No Health Insurance | Population < 19 Years of Age Without Health Insurance |
|-----------|----------------------------------|-------------------------------------|---|
| Gladstone | 89.0%                            | 11.0%                               | 7.7%  |
| Missouri  | 90.7%                            | 9.3%                                | 5.6%  |

Source: ACS, 2019

## Declining Life Expectancy & Health Equity

Declining life expectancy Between 2014 and 2018, life expectancy in the U.S. declined from 78.9 years to 78.7 years. COVID-19 has exacerbated this downward trend: according to the Centers for Disease Control and Prevention (CDC), life expectancy at birth saw an unprecedented decline in 2020 to 77.3 years, the lowest since 2006. These long-standing trends are driven by existing inequities and unequal mortality rates among groups with certain socioeconomic statuses.

## Artificial Intelligence, Robotics, Automation

- Trends in robotics and automation have accompanied ongoing labor shortages, which have been exacerbated by COVID-19, particularly in the service industry. AI-powered robots are now being used in recycling facilities, for food deliveries, and in many other service industries. Automated checkout technologies have long been a part of grocery and convenience stores, but they are now also becoming a fixture in restaurants and other commercial establishments. KFC opened its first contactless, robot-based restaurant in Moscow in 2020. While these developments can be seen as an attempt to temporarily fill existing labor gaps, there is significant potential for their expansion into new sectors and industries over the coming years, including areas such as public safety and office and knowledge work. The broader impacts on the economy are uncertain over the long term, though planners should be prepared for the role that automation may have at the community scale.

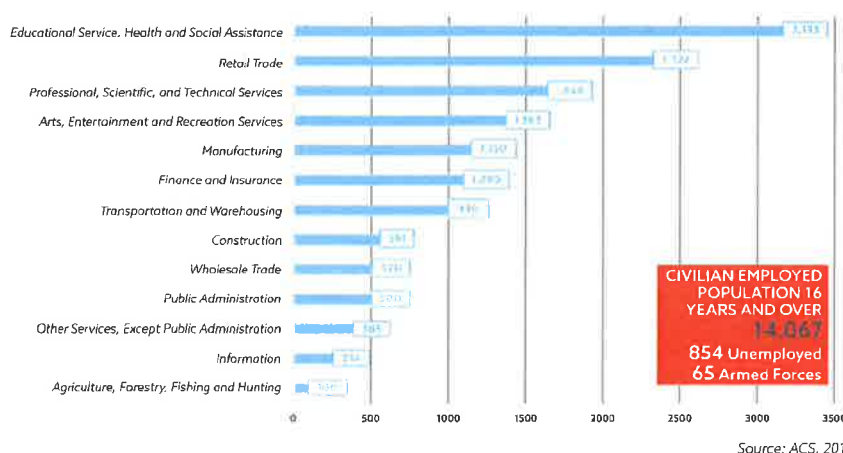
## Economic Sectors

### Percent of Population Below the Poverty Line

| GLADSTONE           | CLAY COUNTY        | MISSOURI            |
|---------------------|--------------------|---------------------|
| 11.9%               | 8.2%               | 13.7%               |
| Under 18 24.5%      | Under 18 7.2%      | Under 18 12.2%      |
| 18 – 64 years 10.2% | 18 – 64 years 7.8% | 18 – 64 years 13.2% |
| 65+ years 4.2%      | 65+ years 4.5%     | 65+ years 8.6%      |

Source: ACS, 2019

### Employment Sectors of Gladstone Residents



### Labor Force

#### 14,986 PEOPLE IN GLADSTONE WORKFORCE

66.8% OF RESIDENTS OVER THE AGE OF 16 PARTICIPATE IN THE WORKFORCE  
 0.7% OF THE KANSAS CITY METROPOLITAN AREA WORKFORCE ARE GLADSTONE RESIDENTS

| Unemployment Rate | Median Family Income | Median Family Income | Median Family Income |
|-------------------|----------------------|----------------------|----------------------|
| GLADSTONE 5.7%    | GLADSTONE \$31,251   | GLADSTONE \$59,018   | GLADSTONE \$69,460   |
| CLAY COUNTY 3.9%  | CLAY COUNTY \$34,560 | CLAY COUNTY \$70,510 | CLAY COUNTY \$85,622 |
| MISSOURI 4.6%     | MISSOURI \$30,810    | MISSOURI \$55,461    | MISSOURI \$70,398    |

Source: ACS, 2019



## Supply Chain Security

- The world is becoming more unpredictable which is increasing the risk that in the future we will endure an increasing amount of varying kinds of crisis
- This may increase interests to ensure the security of supply on a national level
- The means there will be increased investment in domestic production, decreased dependency on international supply chains and starting to maintain extensive emergency supply shortages

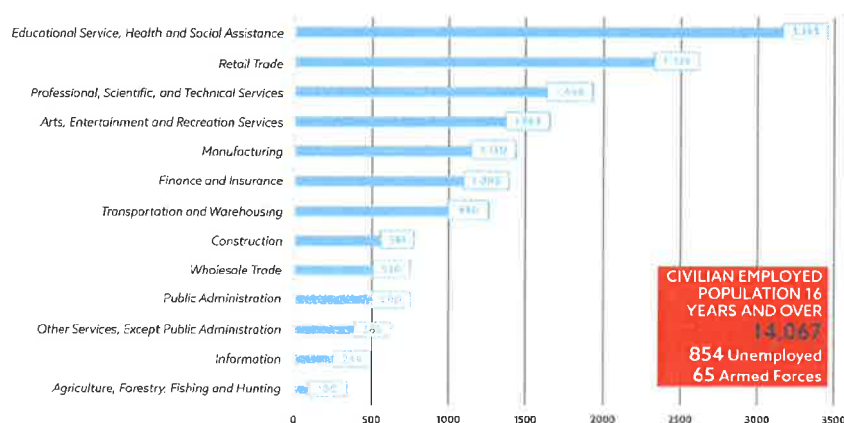
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Source: ACS, 2019

### Employment Sectors of Gladstone Residents



Source: ACS, 2019

### Labor Force

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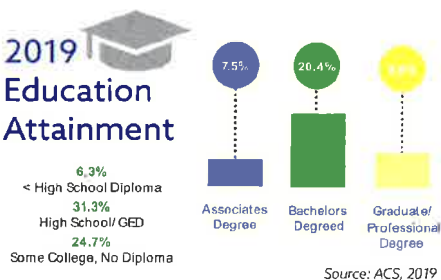
Source: ACS, 2019

## Changing Educational Needs & Lifelong Learning

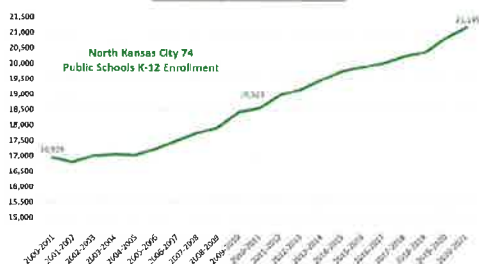
- The COVID-19 has resulted in schools shut all across the world. Globally, over 1.2 billion children are out of the classroom. As a result, education has changed dramatically, with the distinctive rise of e-learning, whereby teaching is undertaken remotely and on digital platforms. Research suggests that online learning has been shown to increase retention of information, and take less time, meaning the changes coronavirus have caused might be here to stay.
- Life-long learning is becoming increasingly important not only for businesses, but also for the wider society, and the quality of life of individuals. Aging societies need older workers to stay productive and contribute to their economies, and the context for these longer working lives is one of rapid change in technology and the organization of work.
- A report (2018) on the future of jobs from the World Economic Forum estimated that 54% of all jobs will require fundamental re-skilling or up-skilling. The survey that collated information for the report showed that companies recognized the importance of lifelong learning and planned to invest more. The demand for lifelong learning is going to increase.

## Gladstone Education

### 2019 Education Attainment



### Enrollment



### 9 Private Schools

St. Andrew the Apostle  
Kindergarten – 8<sup>th</sup> Grade

St. Charles Borromeo Academy  
Preschool – 8<sup>th</sup> Grade

Oak Hill Day School  
Pre-Kindergarten – 12<sup>th</sup> Grade

Meadowbrook Preschool  
Preschool

Holy Cross Lutheran  
Early Childhood – Preschool

Tiny Hearts Learning Center  
Birth – 12 Years

LaPetite Academy  
Educational Daycare

Brighton Learning Center  
Early Childhood – Pre-Kindergarten

Kids Kingdom Inc.  
Early Childhood – Preschool/Daycare

Source: School Websites, 2021

### 1 Public School District

2021 Graduation Rate

|                      |       |
|----------------------|-------|
| NORTH KANSAS CITY 74 | 95.1% |
| MISSOURI             | 89.2% |

Source: Missouri Department of Elementary & Secondary Education, 2021

### North Kansas City 74 Schools

|                    |    |                |   |              |   |
|--------------------|----|----------------|---|--------------|---|
| ELEMENTARY SCHOOLS | 22 | MIDDLE SCHOOLS | 6 | HIGH SCHOOLS | 4 |
|--------------------|----|----------------|---|--------------|---|

Source: North Kansas City Schools 2021 - 2022 District Profile

### NKC Schools In Gladstone City Limits

|                 |                          |
|-----------------|--------------------------|
| Elementary:     | Middle School:           |
| • Chapel Hill   | • Antioch                |
| • Linden West   |                          |
| • Meadowbrook   | Other:                   |
| • Oakwood Manor | • Early Education Center |

### Northland Innovation Campus

- SAGE Center
- Northwest Missouri State University





**MINUTES  
REGULAR CITY COUNCIL MEETING  
GLADSTONE, MISSOURI  
MONDAY, FEBRUARY 28, 2022**

**PRESENT:** Mayor R.D. Mallams  
Mayor Pro Tem Bill Garnos  
Councilmember Jean Moore  
Councilman Tom Frisby  
Councilmember Tina Spallo

City Manager Scott Wingerson  
Assistant City Manager Bob Baer  
City Attorney Chris Williams  
Becky Jarrett, Deputy City Clerk

**Item No. 1. On the Agenda.** Meeting Called to Order.

Mayor Mallams opened the Regular City Council Meeting of Monday, February 28, 2022, at 7:30 pm.

**Item No. 2. On the Agenda.** Roll Call.

Mayor Mallams stated that all Councilmembers were present.

**Item No. 3. On the Agenda.** Pledge of Allegiance to the Flag of the United States of America.

Color guard presentation by VFW Post 10906.

**Item No. 4. On the Agenda.** Approval of Agenda.

The agenda was approved as published.

**Item No. 5. On the Agenda.** Approval of the February 14, 2022, Closed City Council Meeting Minutes.

**Mayor Pro Tem Garnos** moved to approve the minutes of the February 14, 2022, Closed City Council meeting as presented. **Councilmember Spallo** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos. Mayor Mallams abstained. (4-0)

**Item No. 6. On the Agenda.** Approval of the February 14, 2022, Regular City Council Meeting Minutes.

**Mayor Pro Tem Garnos** moved to approve the minutes of the February 14, 2022, Regular City Council meeting as presented. **Councilmember Spallo** seconded. The Vote: “aye”, Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos. Mayor Mallams abstained. (4-0)

**Item No. 7. On the Agenda.** Communications from the Audience.

There were no comments from the audience.

**Item No. 8. On the Agenda.** Communications from the City Council.

Councilmember Moore said she had the opportunity to attend the first meeting of the Gladstone Comprehensive Plan. She stressed the importance of this document that is being created, as it will guide this community’s development for the next 20 years. There will many opportunities over the coming months for the community to participate and she encouraged residents to visit the City’s website to find out more.

Councilmember Spallo thanked the Public Works staff for all their hard work during last week’s six inches of snow. She also congratulated Animal Control for a hugely successful drive-thru clinic over the weekend. Due to the great turn-out, another event is being planned. Lastly, on Saturday, Councilmember Spallo said she attended the Atkins-Johnson Farm volunteer luncheon. It was a great way for the City to thank those volunteers.

Councilman Frisby reported that he attended an EMAC meeting last week. They had their first look at the Water Treatment Plan. There are some very intelligent members on that committee and he’s excited to see what their recommendations will be. Councilman Frisby mentioned the new crosswalks in the downtown area and for the community to try and be aware of pedestrians in these areas.

Mayor Pro Tem Garnos said he attended a Board of Zoning Adjustment meeting last week; however, there was not a quorum, so they will try again next month.

Mayor Mallams commented that the luncheon at Stroud’s for the Atkins-Johnson Farm volunteers was a great way to recognize them for all the work that is done at the museum as well as the crops that are managed by the Suters.

**Item No. 9. On the Agenda.** Communications from the City Manager.

City Manager Wingerson also spoke about the Comprehensive and thanked Councilmember Moore for bringing it up and for being a part of the process.

The Board and Commission Meet and Greet last week was very well received and he thinks everyone was glad to see each other after the pandemic.

**Item No. 10. On the Agenda. Consent Agenda.**

Following the Clerks' reading:

**Councilmember Moore** moved to approve the Consent Agenda as published. **Councilman Frisby** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0)

**Councilmember Moore** moved to approve **RESOLUTION R-22-08** A Resolution amending or revising the 2022 General Fund, Community Center and Parks Sales Tax Fund, Public Safety Sales Tax Fund, Combined Waterworks and Sewer System fund, Capital Improvements Sales Tax Fund, and Transportation Sales Tax Fund for the City of Gladstone, Missouri, and authorizing expenditures of funds. **Councilman Frisby** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0)

**Councilmember Moore** moved to approve **RESOLUTION R-22-09** A Resolution authorizing acceptance of a Proposal from Water Odyssey, for the replacement of the Gladstone Community Center's Leisure Pool Dumping Bucket in the total amount of \$32,983.00. **Councilman Frisby** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0)

**Councilmember Moore** moved to appoint Eugene Suter to the University of Missouri Extension Council for a term of two years, March 1, 2022 through February 29, 2024. **Councilman Frisby** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0)

**Councilmember Moore** moved to approve the Semiannual Financial Statement. **Councilman Frisby** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0)

**Councilmember Moore** moved to approve the Financial Report Month End January 31, 2022. **Councilman Frisby** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0)

**Item No. 11. On the Agenda.**

**Councilmember Spallo** moved to approve **RESOLUTION R-22-10** A Resolution authorizing acceptance of work under contract with Custom Lighting Services, LLC dba Black and McDonald for the Northeast 72<sup>nd</sup> Street and North Troost Traffic Signal Upgrades Project and authorizing final payment in the amount of \$17,469.42 for Project TP2102. **Councilmember Moore** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0)

**Item No. 12. On the Agenda.**

**Mayor Pro Tem Garnos** moved to approve **RESOLUTION R-22-11** A Resolution authorizing the City Manager to enter into an agreement with Flock Group, incorporated for participation in a pilot program to temporarily install twelve (12) fixed license plate reader cameras within the City of Gladstone. **Councilmember Frisby** seconded.

Councilmember Spallo asked about the placement of the cameras.

City Manager Wingerson answered that the placement will be a collaborative effort between the vendor and the Police Department. The number of cameras could even end up being eight rather than twelve if those are the appropriate locations. The plan for this is to gather the data over the period of time of the no-cost contract and then come back to the Council with the data to see if there is any value to the project.

Councilman Frisby asked if the Police Department will act on the data collected, or are they just collecting it.

Assistant City Manager Bob Baer said he would anticipate that we would act on the data if it could be used to help solve a crime.

The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0)

**Item No. 13. On the Agenda.** **First Reading Bill No. 22-12** An Ordinance approving the Final Plat of Parkside at Hobby Hill and Directing the appropriate officials to affix their signatures to said plat for recording.

**Councilman Frisby** moved **Bill No. 22-12** be placed on its First Reading. **Councilmember Moore** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0). The Clerk read the Bill.

**Councilman Frisby** moved **Bill No. 22-12** be placed on its Second Reading. **Councilmember Moore** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0). The Clerk read the Bill.

**Councilman Frisby** moved to accept the Second and Final Reading of **Bill No. 22-12**, and enact the Bill as **Ordinance 4.589**. **Councilmember Moore** seconded. The Vote: "aye", Councilmember Spallo, Councilman Frisby, Councilmember Moore, Mayor Pro Tem Garnos, and Mayor Mallams. (5-0). The Clerk read the Bill.

**Item No. 14. On the Agenda** Other Business.

There was no further business to come before the City Council.

**Item No. 15. On the Agenda.** Adjournment.

Mayor Mallams adjourned the February 28, 2022, Regular City Council meeting at 7:50 pm.

Respectfully submitted:

\_\_\_\_\_  
Becky Jarrett, Deputy City Clerk

Approved as presented: \_\_\_\_

Approved as modified: \_\_\_\_

\_\_\_\_\_  
R.D. Mallams, Mayor



## ***Request for Council Action***

RES ☐ # City Clerk Only

BILL ☐ # City Clerk Only

ORD # City Clerk Only

Date: 3/4/2022

Department: Community Development

Meeting Date Requested: 3/14/2022

Public Hearing: Yes ☐ Date: [Click here to enter a date.](#)

Subject: Special Event Permit

Background: The Good Shepherd Church is holding a Disc Golf Tournament at Hobby Hill Park East. The event will take place on Saturday, April 2, 2022 from 9:00 am till 2:00 pm. The event is a fundraiser for Hobby Hill Park disc golf course improvements. Temporary signs will be displayed for the event.

Budget Discussion: Funds are budgeted in the amount of \$ 0.00 from the N/A Fund. Ongoing costs are estimated to be \$ 0.00 annually. Previous years' funding was \$0.00

Public/Board/Staff Input: See attached letter of transmittal

Provide Original Contracts, Leases, Agreements, etc. to: City Clerk and Vendor

Alan D. Napoli, C.B.O.  
Community Development Administrator | Building Official

JM  
City Attorney

SW  
City Manager

# LETTER OF TRANSMITTAL



**CITY OF GLADSTONE**  
**Community Development Department**  
**P.O. Box 10719**  
**Gladstone, Missouri 64188-0719**  
**Tel. (816) 436-2200 Fax (816) 436-2228**



**TO: CITY COUNCIL**  
**FROM: COMMUNITY DEVELOPMENT**  
**DATE: MARCH 4, 2022**  
**PERMIT NO.: SEP22-00013**  
**RE: TYPE 4 OUTDOOR SPECIAL EVENT**

**NAME OF EVENT: GOOD SHEPHERD DISC GOLF TOURNAMENT**  
**LOCATION OF EVENT: HOBBY HILL PARK EAST**  
**1 NE 76<sup>TH</sup> STREET**  
**DATE OF EVENT: SATURDAY, APRIL 2, 2022**  
**TIME OF EVENT: 9:00AM – 2:00PM**  
**EST. ATTENDANCE: 100±**

## REQUESTED TEMPORARY VARIANCE:

- ☐ Section 2.120.050 Noise prohibited.
- ☐ Section 2.130.010(2) Park rules and regulations (hours).
- ☐ Section 2.130.010(13) Park rules and regulations (alcoholic beverages).
- ☐ Section 2.135.040 Prohibition of smoking on or within all public park grounds.
- ☐ Section 2.140.040 Public fireworks display prohibited, exceptions.
- ☐ Section 5.110.1800 Drinking in public.
- ☐ Section 5.160.230(a) Street use permit (street use permit allowed).
- ☒ Section 9.1600.110 Temporary signs.
- ☐ Other – Section \_\_\_\_\_
- ☐ Other – Section \_\_\_\_\_

REMARKS: City staff has reviewed the application and finds that the variance(s) are appropriate for this venue.

Signed: \_\_\_\_\_

Adam D. Napoli, C.B.O.

Community Development Administrator | Building Official

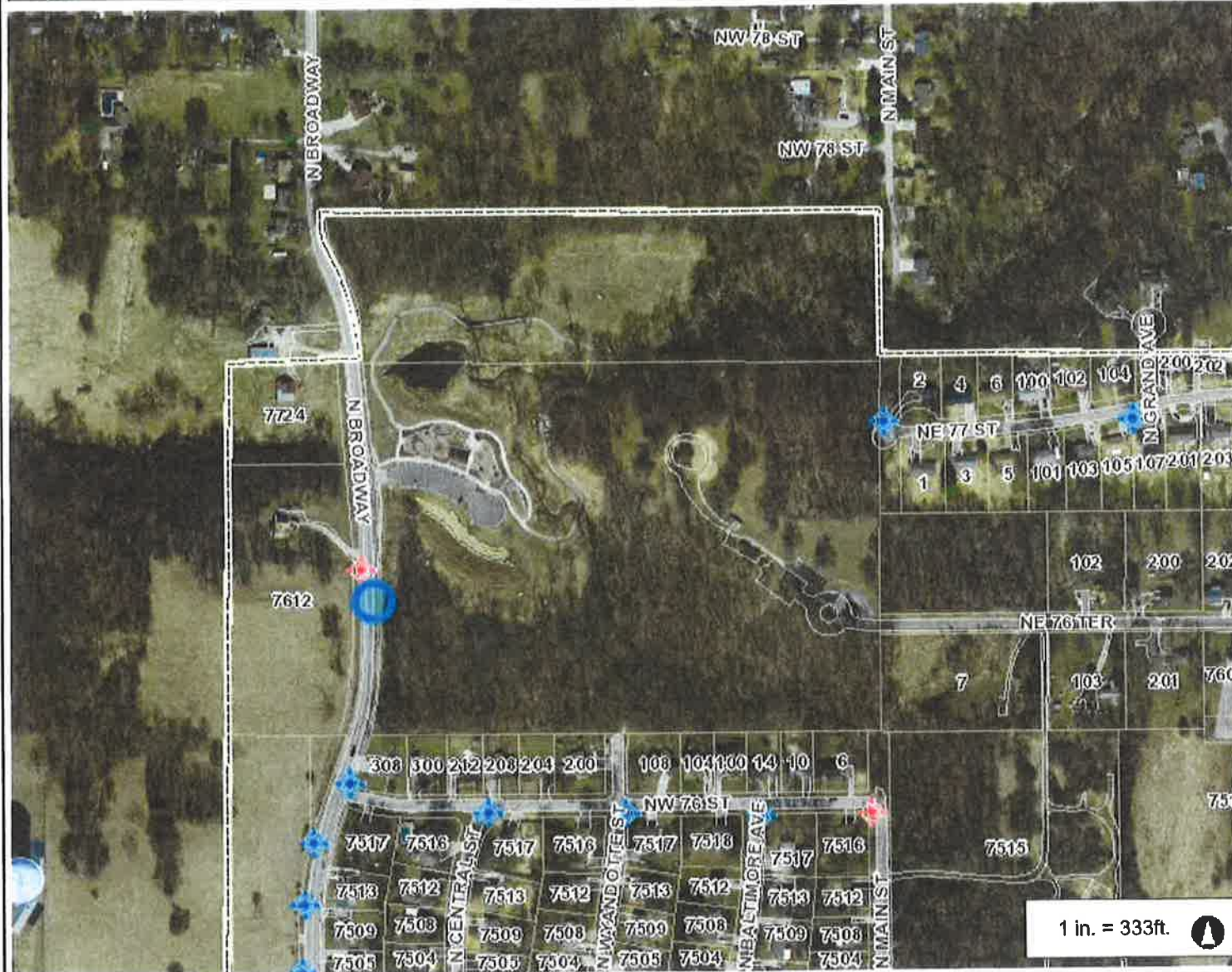
## ATTACHMENT(S):

- ☒ Map
- ☐ Other \_\_\_\_\_

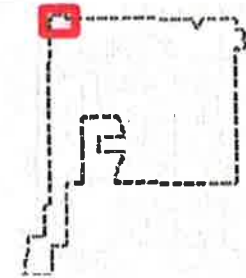




## Gladstone, MO



1 in. = 333ft.



### Legend

- KCPL Lights
- Gladstone Lights
- School Point
- Bike Parking
- Bus Stop
- Point of Interest
- Church
- Apartment Point
- Street Centerline
- Edge Of Pavement
- Driveway
- City Limits
- Parcel
- House Number
- School Polygon
- Villages
- Apartment Polygon

### Notes

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THIS MAP IS NOT TO BE USED FOR NAVIGATION





## *Request for Council Action*

RES ☐ # City Clerk Only

BILL ☐ # City Clerk Only

ORD # City Clerk Only

Date: 3/4/2022

Department: Community Development

Meeting Date Requested: 3/14/2022

Public Hearing: Yes ☐ Date: [Click here to enter a date.](#)

Subject: Special Event Permit

Background: Good Shepherd Church is requesting approval to hold their annual Easter Worship Service at Oak Grove Park on Sunday, April 17, 2022 from 7:00 am till 2:00 pm. The church will use the Amphitheater to present the service along with live music. Signs advertising the service will be in the park the week of Easter. There will also be signage to assist with parking.

The services are typically broken up into two services; one at 9:30 am and one at 11:00 am.

Budget Discussion: Funds are budgeted in the amount of \$ 0.00 from the N/A Fund. Ongoing costs are estimated to be \$ 0.00 annually. Previous years' funding was \$0.00

Public/Board/Staff Input: See attached letter of transmittal

Provide Original Contracts, Leases, Agreements, etc. to: City Clerk and Vendor

Alan D. Napoli, C.B.O.  
Community Development Administrator | Building Official

JM  
City Attorney

SW  
City Manager

# LETTER OF TRANSMITTAL



**CITY OF GLADSTONE**  
**Community Development Department**  
**P.O. Box 10719**  
**Gladstone, Missouri 64188-0719**  
**Tel. (816) 436-2200 Fax (816) 436-2228**



**TO: CITY COUNCIL**  
**FROM: COMMUNITY DEVELOPMENT**  
**DATE: MARCH 4, 2022**  
**PERMIT NO.: SEP22-00011**  
**RE: TYPE 4 OUTDOOR SPECIAL EVENT**

**NAME OF EVENT: GOOD SHEPHERD EASTER WORSHIP SERVICE**  
**LOCATION OF EVENT: OAK GROVE PARK**  
**7600 N TROOST AVENUE**  
**DATE OF EVENT: SUNDAY, APRIL 17, 2022**  
**TIME OF EVENT: 7:00AM – 2:00PM**  
**EST. ATTENDANCE: 1,700±**

## REQUESTED TEMPORARY VARIANCE:

- ☒ Section 2.120.050 Noise prohibited.
- ☒ Section 2.130.010(2) Park rules and regulations (hours).
- ☐ Section 2.130.010(13) Park rules and regulations (alcoholic beverages).
- ☐ Section 2.135.040 Prohibition of smoking on or within all public park grounds.
- ☐ Section 2.140.040 Public fireworks display prohibited, exceptions.
- ☐ Section 5.110.1800 Drinking in public.
- ☐ Section 5.160.230(a) Street use permit (street use permit allowed).
- ☒ Section 9.1600.110 Temporary signs.
- ☐ Other – Section \_\_\_\_\_
- ☐ Other – Section \_\_\_\_\_

**REMARKS:** City staff has reviewed the application and finds that the variance(s) are appropriate for this venue.

Signed: \_\_\_\_\_

Alan D. Napoli, C.B.O.

Community Development Administrator | Building Official

## ATTACHMENT(S):

- ☒ Map
- ☐ Other \_\_\_\_\_



## Gladstone, MO



1 in. = 167ft.



333.3 0 166.67 333.3 Feet

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THIS MAP IS NOT TO BE USED FOR NAVIGATION



### Legend

- Stop Sign
- KCPL Lights
- Gladstone Lights
- School Point
- Bike Parking
- Bus Stop
- Point of Interest
- Church
- Apartment Point
- Street Centerline
- Edge Of Pavement
- Driveway
- City Limits
- Parcel
- House Number
- Villages
- Apartment Polygon

### Notes



## *Request for Council Action*

RES ☐ # City Clerk Only

BILL ☐ # City Clerk Only

ORD # City Clerk Only

Date: 3/4/2022

Department: Community Development

Meeting Date Requested: 3/14/2022

Public Hearing: Yes ☐ Date: [Click here to enter a date.](#)

Subject: Special Event Permit

Background: The Gladstone Farmers Market is moving; they will now be operating at the Atkins-Johnson Farm and Museum. Their operation will be on Saturdays only from 8:00 am till 1:00 pm, starting May, 1, 2022 thru October 29, 2022. Vendors will be selling local produce and homemade items. Vendors will supply their own canopies/tents, tables, and any other accessories they may need.

Budget Discussion: Funds are budgeted in the amount of \$ 0.00 from the N/A Fund. Ongoing costs are estimated to be \$ 0.00 annually. Previous years' funding was \$0.00

Public/Board/Staff Input: See attached letter of transmittal

Provide Original Contracts, Leases, Agreements, etc. to: City Clerk and Vendor

Alan D. Napoli, C.B.O.  
Community Development Administrator | Building Official

JM  
City Attorney

SW  
City Manager

# LETTER OF TRANSMITTAL



**CITY OF GLADSTONE**  
**Community Development Department**  
**P.O. Box 10719**  
**Gladstone, Missouri 64188-0719**  
**Tel. (816) 436-2200 Fax (816) 436-2228**



**TO: CITY COUNCIL**  
**FROM: COMMUNITY DEVELOPMENT**  
**DATE: MARCH 4, 2022**  
**PERMIT NO.: SEP22-00018**  
**RE: TYPE 4 OUTDOOR SPECIAL EVENT**

**NAME OF EVENT: GLADSTONE FARMERS MARKET**  
**LOCATION OF EVENT: ATKINS-JOHNSON FARM AND MUSEUM**  
**4109 NE PLEASANT VALLEY ROAD**  
**DATE OF EVENT: MAY 1, 2022 THRU OCTOBER 29, 2022**  
**SATURDAY'S ONLY**  
**TIME OF EVENT: 8:00AM – 1:00PMG**  
**EST. ATTENDANCE: 1,000±**

## REQUESTED TEMPORARY VARIANCE:

- ☐ Section 2.120.050 Noise prohibited.
- ☒ Section 2.130.010(2) Park rules and regulations (hours).
- ☐ Section 2.130.010(13) Park rules and regulations (alcoholic beverages).
- ☒ Section 2.135.040 Prohibition of smoking on or within all public park grounds.
- ☐ Section 2.140.040 Public fireworks display prohibited, exceptions.
- ☐ Section 5.110.1800 Drinking in public.
- ☐ Section 5.160.230(a) Street use permit (street use permit allowed).
- ☒ Section 9.1600.110 Temporary signs.
- ☐ Other – Section \_\_\_\_\_
- ☐ Other – Section \_\_\_\_\_

**REMARKS:** City staff has reviewed the application and finds that the variance(s) are appropriate for this venue.

**Signed:** \_\_\_\_\_

Alan D. Napoli, C.B.O.  
Community Development Administrator | Building Official

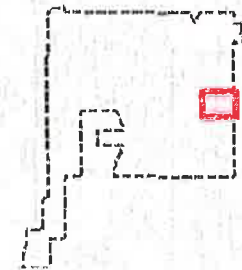
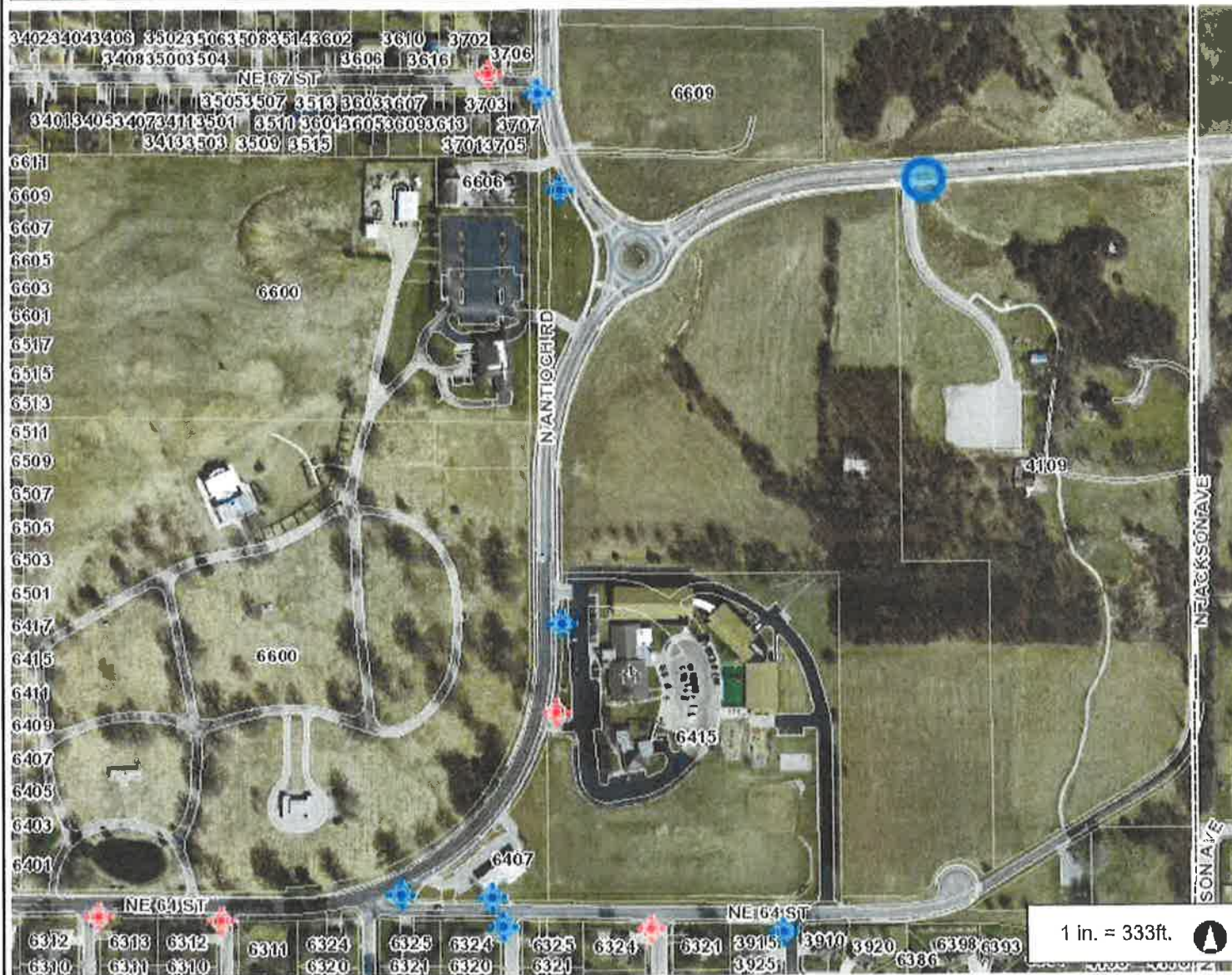
## ATTACHMENT(S):

- ☒ Map
- ☐ Other \_\_\_\_\_





## Gladstone, MO



### Legend

- KCPL Lights
- Gladstone Lights
- School Point
- Bike Parking
- Bus Stop
- Point of Interest
- Church
- Apartment Point
- Street Centerline
- Edge Of Pavement
- Driveway
- City Limits
- Parcel
- House Number
- Villages
- Apartment Polygon

### Notes

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## *Request for Council Action*

RES ☐ # City Clerk Only

BILL ☐ # City Clerk Only

ORD # City Clerk Only

Date: 3/3/2022

Department: Community Development

Meeting Date Requested: 3/14/2022

Public Hearing: Yes ☐ Date: [Click here to enter a date.](#)

Subject: Special Event Permit

Background: Dr. Ed Kavanaugh, Orthodontist, is planning to host an appreciation day for his patients. The event will be held at the large shelter of Oak Grove Park on Saturday, June 11, 2022 from 12:00 pm until 4:00 pm. He is planning on have a food truck and a snow cone truck on site. There will be a P.A. system used for special announcements, such as the winner of a Kayak.

Budget Discussion: Funds are budgeted in the amount of \$ 0.00 from the N/A Fund. Ongoing costs are estimated to be \$ 0.00 annually. Previous years' funding was \$0.00

Public/Board/Staff Input: See attached letter of transmittal

Provide Original Contracts, Leases, Agreements, etc. to: City Clerk and Vendor

Alan D. Napoli, C.B.O.  
Community Development Administrator | Building Official

JM  
City Attorney

SW  
City Manager



# LETTER OF TRANSMITTAL



**CITY OF GLADSTONE**  
**Community Development Department**  
**P.O. Box 10719**  
**Gladstone, Missouri 64188-0719**  
**Tel. (816) 436-2200 Fax (816) 436-2228**



**TO: CITY COUNCIL**  
**FROM: COMMUNITY DEVELOPMENT**  
**DATE: MARCH 3, 2022**  
**PERMIT NO.: SEP22-00009**  
**RE: TYPE 4 OUTDOOR SPECIAL EVENT**

**NAME OF EVENT: KAVANAUGH ORTHODONTIST PATIENT APPRECIATION DAY**  
**LOCATION OF EVENT: 7600 N TROOST AVENUE**  
**OAK GROVE PARK – LARGE SHELTER**  
**DATE OF EVENT: SATURDAY, JUNE 11, 2022**  
**TIME OF EVENT: 12:00PM TILL 4:00PM**  
**EST. ATTENDANCE: 150-200**

## REQUESTED TEMPORARY VARIANCE:

- ☒ Section 2.120.050 Noise prohibited.
- ☐ Section 2.130.010(2) Park rules and regulations (hours).
- ☐ Section 2.130.010(13) Park rules and regulations (alcoholic beverages).
- ☐ Section 2.135.040 Prohibition of smoking on or within all public park grounds.
- ☐ Section 2.140.040 Public fireworks display prohibited, exceptions.
- ☐ Section 5.110.1800 Drinking in public.
- ☐ Section 5.160.230(a) Street use permit (street use permit allowed).
- ☐ Section 9.1600.110 Temporary signs.
- ☒ Section 2.100.250(1) Outdoor display, sale and storage
- ☒ Section 2.100.250(3) Sales transactions

**REMARKS:** City staff has reviewed the application and finds that the variance(s) are appropriate for this venue.

Signed:

  
Alan D. Napoli, C.B.O.

Community Development Administrator | Building Official

## ATTACHMENT(S):

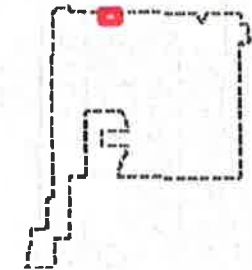
- ☒ Map
- ☐ Other \_\_\_\_\_



## Gladstone, MO



1 in. = 167ft.



### Legend

- Stop Sign
- KCPL Lights
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- House Number
- Villages
- Apartment Polygon

### Notes

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## *Request for Council Action*

RES ☐ # City Clerk Only

BILL ☐ # City Clerk Only

ORD # City Clerk Only

Date: 3/7/2022

Department: Community Development

Meeting Date Requested: 3/14/2022

Public Hearing: Yes ☐ Date: [Click here to enter a date.](#)

Subject: Special Event Permit

Background: Club North Swimming, a non-profit organization whose home pool is the indoor pool at the Community Center, requests approval to have a fundraiser for the swimming club. The event will start at the Community Center's Indoor Pool (3:00 pm – 4:45 pm) and continue at Linden Square (5:00 pm – 7:00 pm) on Saturday, April 9, 2022.

After the indoor event, the event will move to Linden Square where they will have yard games, food and music. Food will be provided by three food trucks; Kona Ice, 451 Pizza and Twisted Taters.

Budget Discussion: Funds are budgeted in the amount of \$ 0.00 from the N/A Fund. Ongoing costs are estimated to be \$ 0.00 annually. Previous years' funding was \$0.00

Public/Board/Staff Input: See attached letter of transmittal

Provide Original Contracts, Leases, Agreements, etc. to: City Clerk and Vendor

Alan D. Napoli, C.B.O.  
Community Development Administrator | Building Official

JM  
City Attorney

SW  
City Manager

# LETTER OF TRANSMITTAL



**CITY OF GLADSTONE**  
**Community Development Department**  
**P.O. Box 10719**  
**Gladstone, Missouri 64188-0719**  
**Tel. (816) 436-2200 Fax (816) 436-2228**



**TO: CITY COUNCIL**  
**FROM: COMMUNITY DEVELOPMENT**  
**DATE: MARCH 7, 2022**  
**PERMIT NO.: SEP22-00010**  
**RE: TYPE 4 OUTDOOR SPECIAL EVENT**

**NAME OF EVENT: CLUB NORTH SWIMMING FUNDRAISER**  
**LOCATION OF EVENT: COMMUNITY CENTER INDOOR SWIMMING POOL**  
**6901 N HOLMES STREET**  
**LINDEN SQUARE**  
**602 NE 70<sup>TH</sup> STREET**  
**DATE OF EVENT: SATURDAY, APRIL 9, 2022**  
**TIME OF EVENT: INDOOR POOL 3:00PM – 4:45PM**  
**LINDEN SQUARE 5:00PM – 7:00PM**  
**EST. ATTENDANCE: 250 - 300**

## REQUESTED TEMPORARY VARIANCE:

- ☒ Section 2.120.050 Noise prohibited.
- ☐ Section 2.130.010(2) Park rules and regulations (hours).
- ☐ Section 2.130.010(13) Park rules and regulations (alcoholic beverages).
- ☐ Section 2.135.040 Prohibition of smoking on or within all public park grounds.
- ☐ Section 2.140.040 Public fireworks display prohibited, exceptions.
- ☐ Section 5.110.1800 Drinking in public.
- ☐ Section 5.160.230(a) Street use permit (street use permit allowed).
- ☒ Section 9.1600.110 Temporary signs.
- ☒ Section 2.100.250(1) Outdoor display, sale and storage
- ☒ Section 2.100.250(3) Sales Transactions

**REMARKS:** City staff has reviewed the application and finds that the variance(s) are appropriate for this venue.

Signed: \_\_\_\_\_

Alan D. Napoli, C.B.O.

Community Development Administrator | Building Official

## ATTACHMENT(S):

- ☒ Map(s)
- ☐ Other \_\_\_\_\_





## Gladstone, MO



### Legend

- |                   |                  |
|-------------------|------------------|
| Stop Sign         | Edge Of Pavement |
| KCPL Lights       | Driveway         |
| Gladstone Lights  | City Limits      |
| School Point      | Parcel           |
| Bike Parking      | House Number     |
| Bus Stop          | School Polygon   |
| Point of Interest | Villages         |

### Notes

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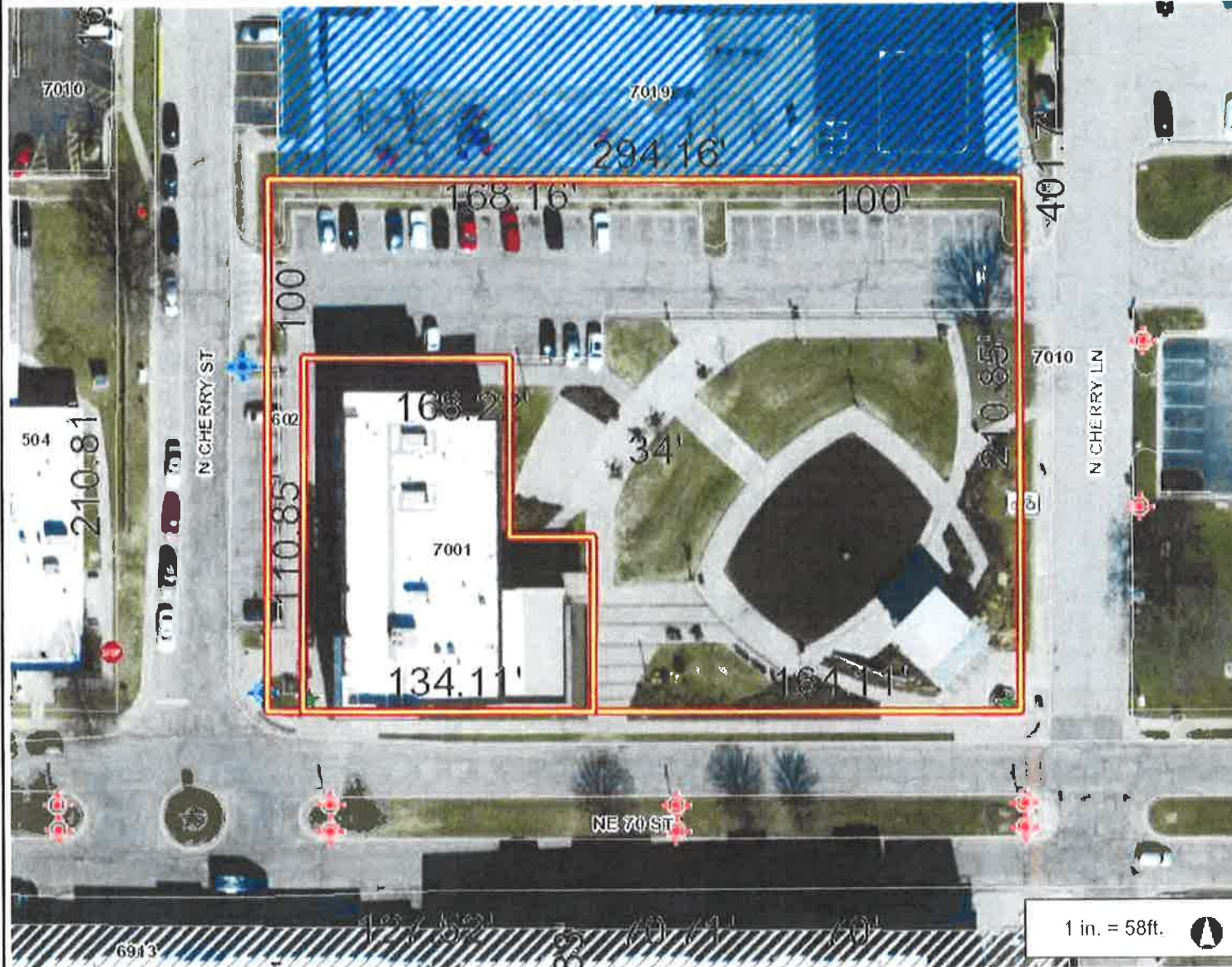
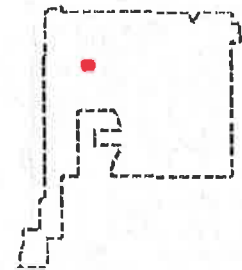
THIS MAP IS NOT TO BE USED FOR NAVIGATION

233.7 0 116.84 233.7 Feet





## Gladstone, MO



### Legend

- Stop Sign
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### Notes

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## *Request for Council Action*

RES ☐ # City Clerk Only

BILL ☐ # City Clerk Only

ORD # City Clerk Only

Date: 3/7/2022

Department: Community Development

Meeting Date Requested: 3/14/2022

Public Hearing: Yes ☐ Date: [Click here to enter a date.](#)

Subject: Special Event Permit

Background: Through the Friend of the Atkins-Johnson Farm & Museum, the Big Shoal Heritage Area will be the sight of the 3<sup>rd</sup> annual Gladstone Big Shoal Heritage Area Farm. The farm will be managed by volunteer Eugene Suter. The event will be held on approximately seven acres in the southern quadrant of the Big Shoal Heritage Area; see attached map. The crops that will be produced are sweetcorn, sunflowers and pumpkins. In addition to the aforementioned crops the farm will host educational classes for adults and children.

Budget Discussion: Funds are budgeted in the amount of \$ 0.00 from the N/A Fund. Ongoing costs are estimated to be \$ 0.00 annually. Previous years' funding was \$0.00

Public/Board/Staff Input: See attached letter of transmittal

Provide Original Contracts, Leases, Agreements, etc. to: City Clerk and Vendor

Alan D. Napoli, C.B.O.

Community Development Administrator | Building Official

JM  
City Attorney

SW  
City Manager



# LETTER OF TRANSMITTAL



**CITY OF GLADSTONE**  
**Community Development Department**  
**P.O. Box 10719**  
**Gladstone, Missouri 64188-0719**  
**Tel. (816) 436-2200 Fax (816) 436-2228**



**TO: CITY COUNCIL**  
**FROM: COMMUNITY DEVELOPMENT**  
**DATE: MARCH 7, 2022**  
**PERMIT NO.: SEP22-00015**  
**RE: TYPE 4 OUTDOOR SPECIAL EVENT**

**NAME OF EVENT: BIG SHOAL HERITAGE AREA FARM**  
**LOCATION OF EVENT: 4109 PLEASANT VALLEY ROAD**  
**ATKINS-JOHNSON FARM**  
**DATE OF EVENT: TUESDAY, FEBRUARY 1, 2022 THRU NOVEMBER 1, 2022**  
**TIME OF EVENT: N/A**  
**EST. ATTENDANCE: N/A**

## REQUESTED TEMPORARY VARIANCE:

- ☐ Section 2.120.050 Noise prohibited.
- ☐ Section 2.130.010(2) Park rules and regulations (hours).
- ☐ Section 2.130.010(13) Park rules and regulations (alcoholic beverages).
- ☐ Section 2.135.040 Prohibition of smoking on or within all public park grounds.
- ☐ Section 2.140.040 Public fireworks display prohibited, exceptions.
- ☐ Section 5.110.1800 Drinking in public.
- ☐ Section 5.160.230(a) Street use permit (street use permit allowed).
- ☒ Section 9.1600.110 Temporary signs.
- ☒ Section 9.2500.040 Fences and Walls, sub-section 3e. Prohibited (Electric)
- ☒ Section 2.100.250(1) Outdoor display, sale and storage
- ☒ Section 2.100.250(2) Licenses for display and sales
- ☒ Section 2.100.250(3) Sales transactions
- ☒ Section 2.100.250(4) Outdoor displays and storage
- ☒ Section 2.100.250(5) Duration of sale display and storage

**REMARKS:** City staff has reviewed the application and finds that the variance(s) are appropriate for this venue.

Signed: \_\_\_\_\_

Alan D. Napoli C.B.O.

Community Development Administrator | Building Official

## ATTACHMENT(S):

- ☒ Map
- ☐ Other \_\_\_\_\_





## *Request for Council Action*

RES ☐ # City Clerk Only

BILL ☒ # 22-13

ORD # 4.590

Date: 3/10/2022

Department: General Administration

Meeting Date Requested: 3/14/2022

Public Hearing: Yes ☐ Date: [Click here to enter a date.](#)

Subject: An Ordinance authorizing execution of an intergovernmental agreement between the City of Gladstone, Missouri and Clay County, Missouri relating to confinement of prisoners.

Background: Long-term housing for municipal prisoners is provided by the Clay County Sheriff's Detention Center. Long-term is generally defined as greater than 6-8 hours because the detention facility within the Police Department is considered a short-term holding facility due to staffing and facility requirements required for housing prisoners longer. The Clay County Sheriff's Department has updated the agreement and asked all municipalities that utilize the Clay County Detention Center for housing prisoners to review and sign it. The Agreement has been reviewed, modified and approved by our legal advisors.

Budget Discussion: Funds are budgeted in the amount of \$0 from the N/A Fund. Ongoing costs are estimated to be \$ 0 annually. Previous years' funding was \$

Public/Board/Staff Input: Staff recommends approval of the proposed Bill

Provide Original Contracts, Leases, Agreements, etc. to: City Clerk and Vendor

Bob Baer  
Department Director/Administrator

JM  
City Attorney

SW  
City Manager

**AN ORDINANCE AUTHORIZING EXECUTION OF AN INTERGOVERNMENTAL AGREEMENT BETWEEN THE CITY OF GLADSTONE, MISSOURI AND CLAY COUNTY, MISSOURI RELATING TO CONFINEMENT OF PRISONERS.**

**WHEREAS**, the City of Gladstone, Missouri desires to enter into an intergovernmental agreement with Clay County, Missouri (the "County") for the confinement of prisoners at the County's facility; and

**WHEREAS**, the City is authorized to enter into intergovernmental agreements pursuant to Section 70.220, RSMo, as amended; and

**WHEREAS**, Section 70.230, RSMo, as amended, provides that the City may enter into such agreements by ordinance duly enacted.

**NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF GLADSTONE, MISSOURI, AS FOLLOWS:**

**SECTION 1.** That the City Manager is hereby authorized, on behalf of the City of Gladstone, Missouri, to execute the Agreement for Confinement of Prisoners between the City and Clay County, Missouri, a copy of which is attached hereto as Exhibit A and approved.

**SECTION 2.** That this ordinance shall be in full force and effect from and after its passage and approval.

**SECTION 3.** That all ordinances or parts of ordinances in conflict with this ordinance are hereby repealed.

**INTRODUCED, PASSED, SIGNED, AND MADE EFFECTIVE BY THE CITY COUNCIL OF THE CITY OF GLADSTONE, MISSOURI, ON THIS 14TH DAY OF MARCH, 2022.**

---

R.D. Mallams, Mayor

ATTEST:

---

Becky Jarrett, Deputy City Clerk

First Reading: March 14, 2022

Second Reading: March 14, 2022

Exhibit A

Clay County Detention Center Municipal Prisoner Housing Agreement



## **CLAY COUNTY DETENTION CENTER MUNICIPAL PRISONER HOUSING AGREEMENT**

THIS AGREEMENT entered into this \_\_\_\_ day of \_\_\_\_\_, 2022, by and between Clay County, Missouri, ("County") and the City of Gladstone, ("City").

WHEREAS, the County and the City are political subdivisions as defined by 70.210 RSMo.;

WHEREAS, the City and County are both empowered to house prisoners;

WHEREAS, the County is the owner and operator of the Clay County Detention Center (hereinafter referred to as the "Jail");

WHEREAS the City is in need of additional space in which to house its prisoners;

WHEREAS the County is willing to house a certain number of the City's prisoners in the County's jail;

WHEREAS, the parties are desirous of entering into a cooperative agreement under 70.220 RSMo. for the common service of housing a certain number of the City's prisoners in the County's jail; and

WHEREAS, housing the City's prisoners in the County jail will mutually benefit both parties.

NOW, THEREFORE, in consideration of the mutual promises and covenants herein, the parties agree as follows:

1. County and City agree to this Municipal Prisoner Housing Agreement under the following terms:

### **Prisoner Housing Arrangements:**

Housing arrangements for a municipal prisoner must be made in advance by contacting the Clay County Detention Center ("CCDC") and the Municipal Housing Coordinator ("MHC"). If the MHC is not available, the City may contact the on-duty Booking Sergeant. The MHC or the on-duty Sergeant will check for bed availability and verify the prisoner is "fit for confinement."

### **Requirements for Incarceration:**

The County cannot accept prisoners who are medically unsuitable for incarceration, (See RSMO 221.040). Additionally, if, upon arrival at the CCDC, the prisoner is in need of medical care at a hospital or other facility, the City shall be responsible for the transportation of the prisoner and the prisoner shall remain in the City's custody and control. In the event the prisoner has State charges, Clay County will send a Deputy to take custody of the prisoner.

The housing of municipal prisoners who are dangerous to staff and other prisoners may be prohibited unless suitable segregation cells are available.

The City shall submit all required paperwork and documentation with each prisoner. This shall include a municipal commitment from the City's Judge on a form provided by the County and any documentation

necessary to confirm the identity of the prisoner. If a commitment is not available, the City shall include a copy of the warrant and/or citation. In such event, the City shall provide the municipal commitment within 24 hours of incarceration.

Upon transferring custody of the prisoner to the County, the City will also submit all relevant information regarding the prisoner's bond (amount, surety bond eligibility and other criteria) and court dates. The City agrees to keep this information updated during the term of the prisoner's incarceration.

Any special requirements or conditions placed upon the prisoner need to be specifically outlined in writing. No special requirements or conditions will be accepted or applied without this written documentation.

### **State / Other Holds**

Any prisoner who has an active Clay County warrant will automatically be transferred to County custody and will not be released/transported to the City for court without a writ. Any municipal holds placed on the prisoner will be honored after the Clay County charges are completed. In this situation, every effort will be made to contact the City. Any prisoner who has an active warrant for a jurisdiction other than Clay County will be held on the municipal hold unless a writ is issued.

### **Prisoner Transportation and Property**

Transportation of prisoners to and from the CCDC shall be the responsibility of the City, but may be facilitated by Clay County Sheriff's Office when available.

Property of prisoners will be accepted at the CCDC but will be confined to clothing worn by the prisoner at the time of commitment to the CCDC, as well as the personal effects on the prisoner. Such property shall fit into one bag that is no larger than 18" X 18" X 5"; and one 9" X 12" legal size envelope containing legal paperwork, necessary addresses, and phone numbers. **Please note:** The CCDC will not accept knives, guns, ammunition, or any other weapons, regardless of legal ownership.

Prisoners will be allowed to have funds come in with them at the time of their commitment or have funds in the form of money orders (made out to the prisoner's name) brought to the CCDC for deposit into an account in their name; such funds may be used at the prisoner commissary.

### **Municipal Prisoner Intake Charges**

All CCDC prisoner/prisoners are charged an intake fee. These fees are:

Male prisoners will be charged \$7.00 upon intake for the following items: cup, spoon, hygiene kit, and a prisoner handbook.

Female prisoners will be charged \$7.00 upon intake for the following items: cup, spoon, hygiene kit, and a prisoner handbook.

### **Bonding Arrangements**

Prior to transporting any prisoner to the County, the City shall hold the prisoner for a minimum of four (4) hours to give the prisoner the opportunity to post bond. The County will not accept prisoners who have not been this period of time to post bond. After arrival at the CCDC, if a prisoner becomes able to post bond for their release, they may post such bond pursuant to the bonding criteria in place at that



time for the prisoner. Once bond is posted, the County will notify the City and arrange to forward the bond to the City.

### **Release Arrangements**

If the prisoner has been sentenced to a period of incarceration by the judge, the commitment order should specify the date the prisoner is to be released, along with the time. Any commitment order not stating a specific time will be released at 0700 hours on the date of release. If the commitment specifies a certain number of days and not a specific date, the prisoner will be released on the date set forth by CCDC's booking program. CCDC's booking program calculates the date a prisoner is booked in as a full day of incarceration and partial days as a full day of incarceration.

If a prisoner is authorized to be released by the City or posts bond, such release will typically be at the CCDC, unless other arrangements are made by the City. If a prisoner's release is authorized by the City, the City shall authorize the release by phone and in writing, using the County's forms.

### **Court Arrangements**

Video arraignment is available on a limited basis, depending on staff availability and must be set up and approved by the MHC or their designee. When transporting a prisoner for court, the City must contact the on-duty Detention Sergeant no less than 30 minutes **in advance** so that the prisoner can be brought down from the housing floor and prepared for transport. If a prisoner is transported to court in CCDC clothing, the prisoner will need to be returned to CCDC to change clothes prior to being released.

The City shall be responsible for compliance with 479.360 RSMo.

### **Medical Care**

Prisoners will receive the same level of prisoner medical care as received by all other detainees, including an initial medical screening by CCDC staff at the time of booking. Prisoners will also receive a complete medical intake exam by qualified CCDC medical staff within 72 hours of commitment to the CCDC. Additionally, some basic in-house dental services are provided, if deemed medically necessary.

If a prisoner is in custody and needs to be transported to a hospital or other medical provider, the City will be contacted and agrees to send an officer to take custody of the prisoner.

Prisoners are required to pay for the medical services they receive, as do all other detainees at the CCDC. In addition to other charges, CCDC charges co-pays of \$5 for prescriptions, \$5 for nurse visits and \$10 for Doctor visits. If a prisoner has medication they are currently taking, such medication shall be sent with the prisoner and turned over to CCDC staff.

If a prisoner is discovered to have significant medical problems, which would cause the County to expend significant resources, the City agrees to assume custody of the prisoner from the CCDC or authorize the prisoner's release.

### **Rate**

The current daily rate to be paid by the City for each day of prisoner housing is \$39.00, Beginning on January 1, 2022, at 0001 hours, the parties agree that this rate shall increase to \$49.17 and will increase on January 1, 2023, at 0001 hours to \$59.34.

2. *Term/Termination.* The term of this agreement shall be for one (1) year, commencing on the effective date. Either party may terminate this agreement upon 30 days written notice to the other party.
3. *Effective Date.* This cooperative agreement will take effect upon approval of the County Commission and the City. Each body shall approve and maintain this agreement pursuant to '70.230, RSMo.
4. This writing contains the entire agreement of the parties. No representations were made or relied upon by either party, other than those expressly set forth herein. No agent, employee or other representative of either party is empowered to alter any term of this agreement, unless done in writing and signed by the same officers as have executed this contract.
5. *Controlling Law.* The validity, interpretation, and performance of this agreement shall be controlled by and construed under the laws of the State of Missouri and any such action brought to enforce any of the rights or obligations arising hereunder shall be proper only in the Circuit Court of Clay County, Missouri.
6. *Waiver.* The failure of either party to this agreement to object to or to take affirmative action with respect to the conduct of the other which is in violation of the terms of this agreement shall not be construed as a waiver of the violation or breach, or any future violation, breach, or wrongful conduct.
7. *Notices.* All notices pertaining to this agreement shall be in writing and transmitted by either personal hand delivery or through the United States Post Office, certified or registered mail return receipt requested. All notices shall be sent to addresses set forth above for the respective parties, unless either party gives written notice of a change of address.
8. *Headings.* Headings in this agreement are for convenience only and shall not be used to interpret or construe as provisions.
9. *Binding Effect.* The provisions of this agreement are binding on the parties hereto, their heirs, successors, and assigns.
10. *No Third-Party Beneficiary.* It is expressly understood and agreed that enforcement of the terms and conditions of this Agreement, and all rights of action relating to such enforcement, shall be strictly reserved to the City and County, and nothing contained in this Agreement shall give or allow any claim or right of action whatsoever by any other person on this Agreement. It is the express intention of the City and County that any entity, other than the City or County, receiving services or benefits under this Agreement, shall be deemed an incidental beneficiary only. This Agreement is not intended to create any rights, liberty interest, nor entitlements in favor of any Prisoners. This Agreement is intended only to set forth the contractual rights and responsibilities of the parties hereto. Prisoners shall have only those entitlements created by Federal and State constitutions, statutes, regulations or case law.
11. *Independent Contractor.* Nothing in this Agreement shall be construed to create a relationship of agency, employment, representation, joint venture, ownership or control between the parties or any other relationship other than that of independent parties contracting with each other solely for carrying out the provisions of this Agreement. Nothing in this Agreement shall create any right or remedies in any third party.

**COUNTY OF CLAY, MISSOURI**

Approved:

\_\_\_\_\_  
County Counselor

By: \_\_\_\_\_

Presiding Commissioner

Name: Jerry Nolte

Authorized Agent of County

**CITY OF GLADSTONE**

ATTEST:

\_\_\_\_\_  
Clerk of the County Commission

By: \_\_\_\_\_

Name: Scott Wingerson

Title: City Manager